

1 2. 1954

2 In response to the very wet years prior to 1954, particularly the fall of 1953,
3 Figure 3-2 (which follows the text), a new schedule was put into effect in May
4 1954 in an effort to offer a higher degree of flood protection. It had maximum
5 discharges through the Caloosahatchee River while water levels were in Zone B.
6 Other features that increased the flood protection afforded by this schedule were
7 the earlier spring decline of the lower schedule and the lower elevation of the
8 upper schedule in the summer and fall months. It may be assumed that the
9 absence of Zone B during the period between November 15 and February 1 was
10 incorporated to increase the water supply for spring water use requirements.
11

12 3. 1958

13 In 1958, refinements were made to the schedule adopted in 1954, which are
14 illustrated in Figure 3-3, following the text. These refinements were made in an
15 effort to reduce the overall flow to the St. Lucie Canal during the wet season and
16 also attempted to prevent erosion within the St. Lucie Canal by limiting the
17 velocity of flow through the St. Lucie Canal when possible. The second schedule
18 evaluated was a seasonal 15.5-16.5 ft., NGVD schedule which because of its one
19 foot zone of variable releases became known as the 15.5-17.5 ft. NGVD schedule.
20 This schedule was approved by the Chief of Engineers in Part IV, Supplement 2,
21 Section 7, dated 25 February 1959. It was determined that the 15.5-16.5 ft.
22 NGVD schedule would provide the same level of irrigation benefits as the flat
23 16.4 ft. NGVD schedule. This report pointed out that large additional benefits
24 could be obtained from sufficient conservation storage in Lake Okeechobee to
25 supply the need of urban areas along the coast during droughts. In addition, this
26 schedule would provide seasonal flood control storage which would help
27 minimize damages caused to estuaries by large regulatory releases.
28

29 4. 1965

30 In 1965, the regulation schedule was modified to allow storage to accumulate
31 during the wet season. This was in response to the dry conditions of the early
32 1960's and particularly the dry spring months of the same year so that water could
33 be stored for water use purposes. This schedule, Figure 3-4, which follows the
34 text, was only in operation for the summer and fall of 1965. This was one of the
35 first schedules put into operation that did not have the lowest point of the schedule
36 immediately prior to the peak of hurricane season.
37

38 5. 1966

39 The schedule put into operation in January 1966 was derived primarily in
40 accordance with an interagency agreement to deliver water to the ENP. This
41 schedule is illustrated in Figure 3-5, following the text.
42

43 6. 1972

44 In 1972, Zone C was discontinued and the lowest level on Zone B was raised one-
45 half of one foot in an attempt to increase water supply. This schedule along with
46 its operational rules appears in Figure 3-6, which follows the text.

1 Due to the extended dry period in the early 1970's, and increased water use
2 requirements of the lake, the levee system surrounding the lake was improved so
3 that the lake could safely be regulated between 15.5 ft. and 17.5 ft., NGVD.
4 While work was nearing completion in 1974, an interim schedule was put into
5 operation to raise the schedule one-half foot to a range between 14.5 and 16.0 ft.,
6 NGVD. The 15.5 to 17.5 ft. NGVD schedule went into operation in the summer
7 of 1978.

8 9 7. 1978

10 The 1978 schedule increased the range of water levels over which the lake is
11 operated from 14.5-16.0 ft., NGVD, to 15.5-17.5 ft., NGVD. This regulation
12 schedule was created in an effort to store a greater amount of water, available
13 during the wet periods, for use during subsequent extended dry periods. During
14 the period between 1960 and 1978, the lake experienced several extended periods
15 during which rainfall amounts remained precariously low. The available water
16 supply stored in the lake was stressed several times during this period, particularly
17 in 1971 and 1974. In addition, with the projected increase in water use
18 requirements of the service areas surrounding the lake and those of the LEC, it
19 was estimated that the situation might get worse in the future. The 1978 schedule
20 defines three zones as shown in Figure 3-7, which follows the text. A brief
21 description of those zones is provided below.

22 23 (a) Zone C

24 The bottom zone, Zone C, is characterized by an upper limit between 15.5 and
25 17.5 ft., NGVD. These levels define the conservation pool and they reflect
26 the maximum desirable water surface elevations for Lake Okeechobee. When
27 the lake stage is within Zone C, SFWMD allocates water to various users.
28 The only other releases are related to navigation.

29 30 (b) Zone B

31 Zone B extends one foot above Zone C and it defines lake level conditions
32 under which moderate regulatory releases are made from the lake to the St.
33 Lucie and Caloosahatchee estuaries. Due to problems associated with large
34 releases, discharges are limited to 2,500 cfs into St. Lucie Canal and 4,500 cfs
35 into the Caloosahatchee River. The major problems associated with larger
36 discharges are related to sedimentation and disruption of favorable salinity
37 regimes in the estuaries.

38 39 (c) Zone A

40 Zone A lies above Zone B, and it corresponds to the maximum, safe release of
41 floodwaters from the lake. This zone defines the point at which up to
42 maximum regulatory releases are initiated through all of the lake's outlets.
43 Those discharges should be maintained until the lake level recedes to a point
44 in Zone B. While a Zone A condition does not necessarily imply the
45 existence of flooding due to excess water in the lake, it is very important that
46 the lake level be reduced quickly to provide adequate storage capacity for the

1 next possible flood event. The reduction in lake level is directed primarily at
2 relieving levee stress and erosion, and at reducing detrimental impact on the
3 lake's littoral zone.
4

5 **8. Run 25**

6 In May 1992, an alternative regulation schedule, RUN 25, was put into effect for
7 a two year period (Figure 3-8). The RUN 25 schedule ranges from 15.65 to 16.75
8 ft. NGVD, with multiple operation zones that vary flood releases over a wide
9 range before reaching maximum release rates. The purpose of the 15.65 to 16.75
10 ft. NGVD regulation schedule is to reduce damaging flows to the St. Lucie Canal
11 and Caloosahatchee River estuaries without sacrificing the flood control or water
12 supply benefits derived from the lake. The two year test period was extended for
13 three months. RUN 25 was approved for implementation in December 1994 as
14 the Interim Schedule.
15

16 **b. Proposed Schedule Modifications**

17 In 1968, Public Law 90-483 included authorization for raising the Lake Okeechobee
18 regulation schedule to range between 19.5 and 21.5 ft., NGVD. The primary reason
19 for consideration of such a change is related to the increasing water supply demands
20 which accompany the continuing development of south Florida. The modified
21 regulation schedule would allow lake storage of additional water to satisfy those
22 demands. The authorized schedule increase would include a maximum conservation
23 pool (Zone C) ranging from 19.5 to 20.5 ft., NGVD. Zone B would consist of an
24 additional one foot increase above Zone C; therefore, moderate regulatory releases
25 would be made when lake levels ranged from 19.5 to 21.5 ft., NGVD. Regulatory
26 releases, up to the maximum allowable, would be initiated at all lake outlets when the
27 lake level exceeded 20.5 to 21.5 ft., NGVD. Presently, there are no plans to raise the
28 lake regulation schedule in accordance with these proposed modifications.
29

30 **c. Further Studies**

31 At the request of the local sponsor, the SFWMD, and Governor Lawton Chiles, the
32 Jacksonville District has initiated a regulation schedule review study. The purpose of
33 the study is to determine if a more ecologically beneficial schedule exists which
34 simultaneously meets the C&SF Project objectives. The study will be subject to a
35 thorough environmental impact analysis and quantification of economic issues
36 associated with implementation of a revised schedule.
37

38 **3-06. Principle Regulation Problems**

39
40 **a. Gap at Florida East Coast Railroad (F.E.C. RR) in St. Lucie Canal Tieback Levee**
41 Gaps were left in the tieback levees where the F.E.C. RR crosses the St. Lucie Canal
42 about one mile east of Port Mayaca. The low point of the gaps are approximately at
43 elevation 24.5 ft., NGVD. These gaps preclude full use of the 14,800 cfs SPF design
44 capacity of the St. Lucie Canal until the railroad is notified to cease operations, and
45 the railroad bridge span is lifted. The F.E.C. RR should be notified to suspend train
46 operations 24 hours in advance of tailwater elevations which will exceed the bottom

1 chord of the railroad bridge at the St. Lucie tieback levee (elevation 20.5 ft, NGVD).
2 Flood levels may also require the sandbagging of gaps in the tieback levees.
3

4 **b. FP&L Martin Reservoir**

5 The west dike of the FP&L cooling reservoir is only a few yards east of L-65 Borrow
6 Canal. To preserve the stability of this dike, which failed in 1979, it is essential to
7 maintain the water level in L-65 Borrow Canal as near optimum level as possible.
8 SFWMD, with Corps permission, modified the gates at S-153 by splitting the gates
9 approximately in half. The lower half remains detached from the upper half until the
10 whole gate needs to be opened for flood control. This precludes total accidental
11 drawdown of the borrow canal, or deliberate drawdown in the case of vandalism as
12 occurred only hours before the FP&L dike failure in 1979. In addition, FP&L
13 reservoir operators are required to notify the Corps Port Mayaca Lockmaster before
14 commencing spillway or pumping operations.
15

16 **c. Water Quality in Lake Okeechobee**

17 Since significant water quality measurements were first documented in 1970, the
18 phosphorus concentrations in Lake Okeechobee have increased steadily. There is
19 some correlation between high lake stages and high phosphorus concentrations, but
20 phosphorus loading from external sources is the main reason for the increase. Florida
21 Department of Environmental Protection (FDEP) and SFWMD have instituted
22 measures to reduce the phosphorus loading to the lake. The Interim Action Plan
23 (IAP), instituted by SFWMD in 1979, and formalized in the Lake Okeechobee
24 Operating Permit (LOOP), has resulted in a 90 percent reduction in water
25 backpumped to the lake through S-2, S-3, and S-4. Part of the IAP is a point system
26 which considers more factors than just the amount of water on the ground (i.e., stage).
27 It considers stage, rainfall amount, forecast, and rate of rise in the canal. Water
28 quality is of such great concern that emergency backpumping for water supply is
29 rarely done by SFWMD.
30

31 **d. Regulation Capacity at S-77**

32 The design capacity required for S-77 is 9,300 cfs for all floods up to the SPF. There
33 is a problem in that the stilling basin was not designed to dissipate the energy for the
34 higher lake stages. As a result, the maximum safe discharge at a lake stage of 16.5 ft.,
35 NGVD is about 8,900 cfs. This diminishes to about 6,500 cfs at the SPF stage of 25.1
36 ft., NGVD.
37

38 **e. Algae Blooms in the Caloosahatchee River**

39 During the seasonally dry months from December to April of each year the
40 Caloosahatchee River flow diminishes to the point that an occasional severe algae
41 bloom develops in the river above Franklin Lock and Dam. The City of Ft. Myers
42 and Lee County both have municipal water intakes in this area which could be
43 clogged by the algae. Short term high rates of discharge from Lake Okeechobee are
44 required to break up the algae bloom. This is done by the Corps whenever requested
45 by the SFWMD.

1 f. Salinity Intrusion at Caloosahatchee River

2 During the extreme dry months of April and May, the Caloosahatchee River flow
3 may drop to near zero. When this condition prevails, navigation lockages through the
4 W.P. Franklin Lock allow a salt water wedge to move upstream. More lockages
5 result in more salt water moving upstream. Eventually, the chloride content of the
6 water entering the municipal water intakes of Ft. Myers and Lee County exceeds the
7 drinking water standard of 250 milligrams per liter (mg/L). When this happens,
8 SFWMD requests the Corps to flush out the salt water with a short term high rate of
9 discharge from Lake Okeechobee. During a declared water shortage period the
10 SFWMD requests the Corps to go to reduced hours of lockages.

11
12 g. S-169 Capacity

13 SFWMD permitted more surface water connections than the capacity of S-169. The
14 SFWMD obtained a permit from the Corps to enlarge S-169 from three culverts to
15 four. This has largely reduced the design capacity shortfall. However, the
16 operational strategy to fully open the structure in advance of a hurricane has
17 continued, leaving Industrial Canal to fluctuate with the control level maintained by
18 S-4.

19
20 h. Bank Erosion St. Lucie Canal

21
22 1. General

23 The St. Lucie Canal was excavated by dredge in the early 1900's by a drainage
24 district authorized by the State of Florida. The canal was excavated through
25 sandy soils throughout its length resulting in nearly vertical banks. The Corps
26 subsequently deepened the canal using similar dredging techniques. Regulatory
27 discharges from Lake Okeechobee and boat wakes have been frequent enough to
28 prevent natural bank stabilization. Some areas have already eroded beyond the
29 right-of-way line and other areas are endangered.

30
31 2. Bank Stabilization

32 Bank stabilization measures are needed particularly west of Indiantown. It is
33 especially critical to protect the North Tieback Levee of St. Lucie Canal near
34 Lake Okeechobee because this is where canal water levels are highest and land
35 elevations are lowest. The CESAJ recently completed the St. Lucie Bank
36 Stabilization and Restoration of Rights-of-Way Letter Report. This report
37 concluded that the long term solution for the bank stabilization problems should
38 be incorporated under the C&SF Project Comprehensive Review Study
39 authorization.

40
41 3. Minimum Headwater at S-80

42 During regulated maximum flood releases the minimum headwater elevation at
43 St. Lucie Spillway (S-80) shall be operated no lower than 10.0 ft., NGVD for lake
44 stages up to 18.5 ft., NGVD. This is to help reduce erosion upstream of the dam
45 due to high velocities.

1 i. Protection Grade at S-84 and S-65E Lock

2 The maximum wind induced tide that can be blocked by S-84 is 25.0 ft., NGVD. The
3 maximum at S-65E navigation lock is 28.5 ft., NGVD. The wind tide used for design
4 of the Kissimmee River (C-38) tieback levees (L-D4 and L-48) was 27 ft., NGVD.
5 This places a requirement on the S-84 tieback levees along C-41A that Corps and
6 SFWMD regulatory programs should recognize in all future drainage applications in
7 the area.

8
9 j. SR 78 at Fisheating Creek

10 A letter report was issued in 1978 recommending raising the elevation of S.R. 78
11 inside the embankments at Fisheating Creek to above a 19.5 ft. NGVD lake level plus
12 two and one-half feet, for a crest elevation of 22.8 ft. NGVD. This appears to be
13 based on a 50-year event, but additional research may be necessary to determine the
14 actual as-built road elevation and current stage-frequency information.

15
16 k. Development Inside the Lake

17 There are temporary and permanent structures inside the Lake, including Belle Glade
18 Marina and Campground on Kreamer Island, and Okee Tantee Recreation Area by
19 the Kissimmee River. These areas, including S.R. 78, could conceivably be flooded
20 by either high lake levels or storm surge events.

21
22 l. Tieback Levees to Pump Stations at Culvert Structures C-4A, C-10, and C-12

23 The levees at C-4A and C-10 are built only to elevation 20 ft. NGVD +/-, and to
24 elevation 24 ft. NGVD at C-12 (with a low spot to elevation 18 ft. NGVD by the
25 pump house). This limits the lake level that these structures can pump against since
26 the water has to flow through the flap gates back into the Lake.

Table 3-1
Chronology of Events

- 1
- 2
- 3
- 4 ▪ 1850-The Swamp and Overflowed Land Grant Act of 1850 vested title to the
- 5 Everglades to the State of Florida, on conditions that proceeds of their sale be
- 6 applied to reclamation of lands. The area received immediate consideration by
- 7 agricultural interests due to its fertile lands and mild winters.
- 8
- 9 ▪ 1855-The State Legislature created the Trustees of the Internal Improvement Fund
- 10 to administer the overflowed lands.
- 11
- 12 ▪ 1881-The first contract for construction of drainage canals was awarded in 1881,
- 13 but little actual progress was made until 1902.
- 14
- 15 ▪ 1905-The Legislature created the Everglades Drainage District to further
- 16 reclamation work. This led to more extensive operations which began in 1906
- 17 and continued to 1929, when work practically ceased due primarily to depletion
- 18 of funds.
- 19
- 20 ▪ 1912-Everglades Drainage District began recording lake stages and rainfall
- 21 amounts.
- 22
- 23 ▪ 1926-Hurricane struck on 18 September 1926. 386 lives were lost at Moore
- 24 Haven. Property damages were estimated at \$6,000,000.
- 25
- 26 ▪ 1928-Hurricanes struck on 16 September and 28 November 1928. Approximately
- 27 2,700 lives were lost. Property damages were estimated at \$75,000,000.
- 28
- 29 ▪ 1930-The River and Harbor Act of 3 July 1930 included a navigation and flood
- 30 control project for the CR&LODAs. Features included construction of:
- 31
- 32 a. Caloosahatchee Canal and River improvements
- 33 b. Taylor Creek improvements.
- 34 c. Levee and navigation channel along south shore.
- 35 d. Levee along north shore.
- 36 e. St. Lucie River improvements.
- 37 f. Protective works in St. Lucie Canal.
- 38
- 39 ▪ 1932-Actual levee construction began on 6 January 1932. The south shore levee
- 40 system from Fisheating Creek to St. Lucie Canal was completed on 21 March
- 41 1936.
- 42
- 43 ▪ 1933-Hurricane struck 3 September 1933. Uncompleted levee at Bacom Point
- 44 was severely eroded but not breached. No loss of lives was reported.

Table 3-1 (Continued)
Chronology of Events

- 1
- 2
- 3
- 4 ▪ 1935-The River and Harbor Act of 30 August 1935 provided that the U.S.
- 5 maintain and operate all project works when completed. (This is not correct,
- 6 maintenance was turned over to local entities in 1930?)
- 7
- 8 ▪ 1935-A Federal measurement system for collection of meteorological data was
- 9 initiated in the mid-1930's.
- 10
- 11 ▪ 1936-North shore levee construction began 22 July 1936 and was completed 3
- 12 February 1938.
- 13
- 14 ▪ 1947-Two hurricanes and related flood conditions caused flood damages
- 15 estimated at \$60,000,000; however, there was no loss of life.
- 16
- 17 ▪ 1962-Construction of L-48, L-49, and L-50 levees on the northwest shore was
- 18 completed.
- 19
- 20 ▪ 1965-L-47 levee construction on the northeast shore began in August 1965 and
- 21 was completed in November 1967.
- 22
- 23 ▪ 1965-Construction associated with raising levees L-D1, L-D2, L-D3, L-D4, L-D9,
- 24 and L-52 was completed.
- 25
- 26 ▪ 1966-Completed construction of spillway (S-77) at HGS-1.
- 27
- 28 ▪ 1973-Completed HGS to lock conversion at HGS-6 (S-193).
- 29
- 30 ▪ 1980-Completed HGS to lock conversion at HGS-2 (S-310).
- 31
- 32 ▪ 1986-Revetment Contracts 2 (N. West Palm Beach Canal and Liberty Point) and
- 33 4 (Bacom Point) were completed.
- 34
- 35 ▪ 1987-Revetment Contract 6 (west of Clewiston) was completed.
- 36
- 37 ▪ 1988-Revetment Contract 1 (south of Port Mayaca and at Pahokee State Park)
- 38 was completed.
- 39
- 40 ▪ 1989-Revetment Contract 3 (Port Mayaca and Nubbin Slough) was completed;
- 41 also completed HGS to spillway conversions at HGS-4 (S-351) and HGS-5 (S-
- 42 352).
- 43
- 44 ▪ 1990-Completed HGS to spillway conversion at HGS-3 (S-354).
- 45
- 46 ▪

IV-WATERSHED CHARACTERISTICS

4-01. General Characteristics

Lake Okeechobee lies about 30 miles from the Atlantic coast and 60 miles from the Gulf of Mexico. The large, roughly circular lake, see Plate 2-1, with a surface area of about 700 square miles, is the principal natural reservoir in southern Florida. The drainage area, including the lake area, is about 5,600 square miles. OWW is 154.6 miles long and eight feet deep from Ft. Myers to the Intracoastal Waterway, Jacksonville to Miami, near Stuart. It is 90 feet wide from Ft. Myers to Moore Haven, a distance of 56.5 miles; 80 feet wide along the south shore of Lake Okeechobee as far as the hurricane gate at Clewiston, a distance of 13 miles; 100 feet wide from Clewiston across the lake and in St. Lucie Canal to the St. Lucie Lock, a distance of 49.9 miles, and 80 feet wide from St. Lucie lock to the Jacksonville-Miami waterway, a distance of 15.1 miles.

Principal tributary streams are: Kissimmee River, Fisheating Creek, Indian Prairie Canal, and Harney Pond Canal. The largest outlets from the lake to the Gulf of Mexico and Atlantic Ocean are channels to the headwaters of the Caloosahatchee River and the St. Lucie Canal, respectively, which have been constructed to afford a continuous navigable channel across the state and to provide control of lake levels. The four major agricultural canals, West Palm Beach, Hillsboro, North New River, and Miami Canals, have a smaller capacity, but are used whenever possible to release excess water to the WCAs south of the lake when storage and discharge capacity are available. Much of Lake Okeechobee is very shallow, and the deepest parts extend only to about mean sea level. The waters of the lake are impounded by a system of levees which form a multi-purpose reservoir for navigation, water supply, flood control, and recreation. The lake is regulated on an interim seasonal schedule ranging from 15.65 to 16.75 ft. NGVD. Storage provided under that seasonal regulation schedule is as follows: Conservation storage, 2,946,000 acre-feet; flood control storage, 3,641,000 acre-feet; and seasonal dual-purpose storage, 600,000 acre-feet. The minimum area dependent on Lake Okeechobee is about 1,850 square miles, of which about 60 percent is in agricultural production. This includes primarily the Lake Okeechobee agricultural area plus other areas around the lake and along St. Lucie Canal. There is a potential agricultural service area of over 3,400 square miles.

The Fisheating Creek area is about 50 miles long, drains a watershed of about 540 square miles, and is swampy and generally undeveloped. Elevations range from over 100 feet in the high, sandy ridge in the northwest to 15 feet at Lake Okeechobee. Lake levees tie back on either side of the Fisheating Creek flood plain, leaving this the only uncontrolled inflow to Lake Okeechobee.

The Northwest-shore tributary area consists of a strip of land, approximately 61 square miles, which borders the lake from Fisheating Creek to the Kissimmee River. It is completely surrounded by project levees, which also isolate it from Indian Prairie and Harney Pond Canals which pass through it. It is drained by three project pump stations. The area is used primarily for native and improved pasture, with a few small subdivisions of vacation and weekend cottages.

1 The Northeast-shore tributary area borders the north and northeast shores of the lake
2 including about 270 square miles extending from Kissimmee River to St. Lucie Canal.
3 All inflow from this area is controlled by pump stations and locks in Levee 47. The
4 largest stream in this area is Taylor Creek, which drains the 150 square mile portion north
5 of the lake. The area is used almost exclusively for cattle grazing, although some
6 residential communities exist in addition to the city of Okeechobee, which is one of the
7 larger urban areas on the north side of the lake.

8
9 The St. Lucie Canal watershed between Lake Okeechobee and St. Lucie Lock comprises
10 an area of about 170 square miles which is highly developed in citrus, vegetables, and
11 improved pasture. Inflow to the canal is through a number of government-built spillways
12 and private pumps and spillways built under permit.

13
14 The Southshore area consists of 420 square miles of agricultural area between the
15 Caloosahatchee River and Bacom Point. Three project pump stations discharge the
16 excess water directly into Lake Okeechobee; S-2 from the North New River and
17 Hillsboro Canals, S-3 from the Miami Canal, and S-4 in the vicinity of Clewiston. In
18 addition, drainage district private pumps can discharge through ten government-built
19 culverts in the levees. The West Palm Beach Canal drains to WCA No. 1. Between
20 WCA No. 1 and the St. Lucie Canal, an additional five culverts can discharge to the lake.

21
22 The Agricultural Area comprises lands located immediately south and southeast of Lake
23 Okeechobee. This area of about 1,130 square miles is rich, fertile agricultural land, well
24 suited to long-term productive use. The average ground elevation is about 12 feet. The
25 general soil types near the southeastern shore of Lake Okeechobee are Okeechobee muck
26 and Okeelanta peaty muck; Everglades peat and peaty muck are found farther south.
27 Crops usually grown in the agricultural area are sugarcane and truck crops, including
28 beans, celery, cabbage, tomatoes, and peppers. The area is encircled by levees to protect
29 against floodwaters; a network of canals, structures, and levees divides the area to
30 provide for removal of excess water to Lake Okeechobee and the conservation areas and
31 for delivery of water from Lake Okeechobee for dry-season use.

32
33 The Caloosahatchee River Basin encompasses parts of Lee, Glades, Charlotte, and
34 Hendry Counties. It is bounded on the west by the Gulf of Mexico, on the north and
35 northeast by the Peace River and Fisheating Creek watershed, on the east and southeast
36 by Lake Okeechobee and the Devil's Garden area of the Everglades region, and on the
37 south by the cypress swamps of the Everglades. The drainage area is about 1,245 square
38 miles. The watershed length is approximately 63 miles from Lake Okeechobee to the
39 Gulf of Mexico, the maximum width is 35 miles, and the average width is 20 miles.
40 Elevations range from 78 ft. NGVD on the north to about 40 ft. NGVD on the ridge south
41 of the river. Generally, the slope of the terrain ranges from very flat lands in the vicinity
42 of Lake Okeechobee to about two and one-half feet a mile for the area north of the river.
43 This northern area is fairly well drained by the many creeks and runs that extend from the
44 river toward the uplands. South of the river, the land slopes perceptibly for several miles
45 from the river, but then flattens to slopes of less than one-half foot a mile. The area

1 contains numerous sloughs and swamps, and the drainage is very poor. Flooding on
2 those lands occurs almost annually and lasts for several months during the wet season.

3 4 **4-02. Topography**

5 The area south and southeast of the lake consists of 1,120 square miles of rich
6 agricultural land. Under natural conditions, it was the northern end of a grassy marsh
7 lying in a trough of sedimentary lime rock. The entire marsh area is about 40 miles wide
8 and extends south about 100 miles from Lake Okeechobee to the tip of the State. It is
9 bordered on the east by a narrow coastal ridge which rises to elevations of 12 to 20 ft.
10 NGVD, separating the Atlantic coastal drainage. On the west the boundary is a ridge of
11 sandy ground rising to an elevation of about 25 ft. NGVD. Continuous growth and decay
12 of vegetation over long periods of time has resulted in the deposit of peaty muck which
13 now composes the soils of the Everglades. Present general elevations of those muck
14 lands average about 12 ft. NGVD at Lake Okeechobee to about six or seven ft. NGVD at
15 the latitude of Miami. In its former natural state, Lake Okeechobee had no well-defined
16 outlet. During flood stages its rising waters would spread over the area to the south, or
17 spill slowly into the flat areas west of the lake and find their way to the Caloosahatchee
18 River. The major portion of the discharge is believed to have been through the
19 Everglades to the south.

20
21 Since 1900, natural ground ranged from 18 ft. NGVD near the lake to 8 ft., NGVD at the
22 elevation of Tamiami Trail. However, draining and farming operations in the agricultural
23 areas have brought about oxidation and shrinkage of the peat and muck soils to the extent
24 that the north side of the agricultural area is now several feet lower than before. The
25 Caloosahatchee valley area west of Lake Okeechobee varies in elevation from zero to
26 about 40 ft., NGVD. The St. Lucie Canal area east of the lake varies in elevation from 10
27 ft., NGVD near the St. Lucie Lock to about 30 ft., NGVD near the lake.

28 29 **4-03. Geology and Soils**

30 The project area occupies the southeastern part of the Floridian Plateau. The oldest rocks
31 encountered in deep oil test wells drilled to over 10,000 feet in the area are limestone of
32 the Lower Cretaceous age. Metamorphic and igneous rocks of Triassic and Paleozoic age
33 probably underlie the cretaceous limestone as they do in the northern part of the state.
34 The rock lying below the Miocene Hawthorn formation is predominantly Upper
35 Cretaceous and Lower Tertiary limestone, suggesting that Florida was long remote from
36 sources of clastic sediments. The presence of marls, sands, and sandy limestone in the
37 Upper Tertiary and Quaternary systems indicates a shallow-water environment with a
38 source of clastic sediments. Except for intervals of freshwater limestone and marl
39 deposition during Pleistocene time, and freshwater marl and organic soil deposition
40 during recent time, all deposition has been under the influence of a marine environment.
41 Coastal movements beginning in late Eocene and continuing into late Niocene time
42 produced a broad, elongated arch trending and plunging in a southeasterly direction west
43 of the Everglades area in southern Florida. The domal portion of the arch is centered in
44 Marion County where the late Eocene Ocala limestone is at or near the surface at an
45 elevation of about 150 feet. Flanking the Ocala limestone as it dips under them are
46 younger formations of Oligocene and Miocene age overlain by Pliocene and Pleistocene

1 beds. The latter formations slope away from the structure dome a few feet a mile, and
2 generally thicken seaward. In the region covered by this report, limestones, sandstones,
3 marls, and sands of Miocene, Pliocene, and Pleistocene age generally slope and thicken
4 to the east away from the axis of the arch. The sediments have a total thickness of well
5 over 100 feet.

6
7 Soils in the area consist primarily of one or more basic materials; namely, peat, muck,
8 sand, and clay. Unusual characteristics of peat and muck include water holding capacity,
9 which may run as high as 800 percent; shrinkage and loss of weight on the order of 75 to
10 80 percent on drying; and specific gravity as low as 1.5. The sands in the area appear to
11 be typical fine to medium uniform sands. It is assumed they will approximate similar
12 sands which have been found to have an average in-place density of 95 pounds per cubic
13 foot and an angle of internal friction of 29 degrees. No general description of the soils
14 can be made for the entire project area because of the heterogeneous nature of the
15 material. Accordingly, in the design of the project works, individual studies were made
16 on sites and alignments.

17 18 **4-04. Sediment**

19 Data concerning Lake Okeechobee sediments were virtually non-existent prior to 1974.
20 An unpublished paleolimnology study of lake sediment cores conducted by Gleason and
21 Stone (1975) identified four basic sediment types: quartz sand found principally along
22 the west and northwest shore, rock and unconsolidated marl extending from the south end
23 of the lake (near Rocky Ridge) east and northeast to Chancey Bay, peat sediments located
24 along the south and southeast shore extending from Clewiston to Pahokee (including
25 Kreamer, Torry, and Ritta Islands), and copropelic muds extending from the Kissimmee
26 River and S-191 (Taylor Creek/Nubbin Slough) south to the east central portion of the
27 lake. Surface layers of this mud are composed of a fine flocculent material which is
28 easily resuspended in the water column by wind driven waves causing the lake's
29 characteristic high turbidity levels.

30
31 Peat sediments were highest in organic content (63-81 percent) followed by copropelic
32 mud (40 percent) and sand (>1 percent organic). Peat sediments also contain the highest
33 average nitrogen content on a dry weight basis (2.4 percent) as compared to mud (0.8
34 percent) and sand (>0.1 percent). In contrast, copropelic muds exhibited the average
35 highest phosphorus content (0.089 percent) as compared to peat (0.043 percent
36 phosphorus) and sand (.019 percent phosphorus). Examination of mud cores showed
37 these sediments to contain high concentrations of interstitial orthophosphorus and
38 ammonia.

39
40 Paleolimnological analysis of sediments concluded that the lake was moderately
41 eutrophic at least 4,700 years ago. The lake's soft copropelic sediments were found to
42 contain microfossil (diatoms and sponges) indicator organisms characteristic of eutrophic
43 lake conditions.

44
45 The predominant soils within the agricultural area are muck and peat. Peat soils contain
46 65 percent or more organic matter, much of which is often only partially decayed. Muck

1 soils contain from 25 to 65 percent organic matter mixed with mineral matter. The peat,
2 in its natural state, weighs only 63 to 65 pounds a cubic foot. When dried it loses about
3 two-thirds of its volume and over three-fourths of its weight. The soils were formed
4 during the periods when the area was more or less permanently wet. Drainage of either
5 muck or peat results in shrinkage by removal of moisture and by oxidation. There is also
6 danger of destruction by fire when peat and muck areas are drained. The deep peat in the
7 northern Everglades, which has been cultivated and drained, has subsided as much as five
8 feet since earliest drainage. The muck, probably because of its higher percentage of
9 mineral matter and more completely digested organic matter, appears to subside only
10 about half as much as the peat. Experiments conducted by the Everglades Experiment
11 Station have shown that the higher the water table, the lower the rate of subsidence.
12 Thus, that relationship is an important consideration in the reclamation and use of the
13 peat soils. Since water requirements of such lands are affected by the depth at which the
14 water table is to be maintained, a balance is necessary which takes into account available
15 water supply, type of crop to be produced on the soil, and rate of subsidence. A
16 dependable water supply is necessary during dry seasons and droughts to maintain a high
17 water table and thereby prevent rapid subsidence.

18 19 **4-05. Climate**

20 Lake Okeechobee is in a transition zone between tropical and temperate climates, and is
21 greatly influenced by proximity to the Atlantic Ocean and, to a lesser degree, to the Gulf
22 of Mexico. High humidity accompanies high temperature which promotes excessive
23 water loss by evaporation and transpiration from lakes, swampland, vegetation, and the
24 nearby Atlantic Ocean and Gulf of Mexico. Strong convection currents result from
25 uneven heating of the atmosphere over different types of soil and vegetative cover. Such
26 heating is most noticeable over black muck soils which are exposed by cultivation,
27 causing great quantities of moisture laden air to be carried aloft, far beyond condensation
28 level. That process results in the occurrence of almost daily thunderstorms in the same
29 general area during the summer months.

30 31 a. Temperature

32 Temperatures are moderately high from June through September, and pleasantly cool
33 from November through April, without the extremes that occur in interior portions of
34 the United States. Although record temperatures have ranged from 19 to 103 degrees
35 Fahrenheit, such extremes rarely occur. Annual mean temperatures range from
36 approximately 72 to 75 degrees Fahrenheit over most of the area, with January mean
37 minimums mostly between 49 and 59 degrees Fahrenheit, and August maximums
38 mostly between 89 and 93 degrees. Sunshine is high throughout the year, relative
39 humidity is generally moderate-to-high, and winds are generally light-to-moderate,
40 but occasionally destructive.

41 42 b. Precipitation

43 Wet and dry seasons are well defined as occurring from June to September and from
44 November to April respectively with May and October as transitional months.
45 Historically, wet season precipitation results from convective and tropical storm
46 systems while dry season rainfall results from frontal systems. Annual rainfall

1 averages about 52.0 inches over the project area, see Table 4-1. Of that rainfall, only
2 about 25 percent occurs during the six months of November through April and about
3 75 percent occurs during the wet period, May through October.
4
5
6

7 **Table 4-1**
8 **Representative Climatological Station Annual Precipitation**
9

10 <u>Station</u>	11 <u>Average Annual Precip*</u> 12 <u>(Inches)</u>	13 <u>Period of</u> 14 <u>Record</u>
15 Belle Glade	16 55.17	17 1924-1993
18 Clewiston FS	19 47.13	20 1948-1993
21 Moore Haven	22 47.98	23 1930-1993
24 Stuart	25 <u>57.50</u>	26 1948-1993
27 Mean	28 51.95	

29
30 * National Climatological Data Center Summary of the Day, data on a compact disk
31 read only memory (CDROM). Data is average for period of record at each gage
32 based on years with no missing data.
33

34 The following is a brief discussion of typical types of rainfall-producing patterns
35 identified over Florida:
36

- 37 1. Isolated air mass. Local convective showers due to daytime heating.
38 Generally, if rain occurs it is limited to a small area and short duration.
- 39 2. Sea Breeze. Sea breeze generally occurs on undisturbed days during the
40 warm months. Associated showers form along the coast and move inland during
41 the day. There are many types of disturbance including cold air aloft and weak
42 cyclonic flow.
- 43 3. Sea Breeze and Disturbances. If sea breeze is associated with a larger scale
44 disturbed pattern, more widespread rain is possible.
- 45 4. Meso-scale Thunderstorms and Showers. These systems are often
perturbations along old frontal troughs. Meso-scale shower and thunderstorms
are quite common over Florida in the summer months, usually due to cold air
aloft.

1 5. Squall Lines. Not common in Florida, lines of thunderstorms are sometimes
2 along a cold front and act like a squall line.

3
4 6. Warm and Cold Fronts. Frontal passages normally occur in the winter
5 months. Frontal passages do not guarantee rain. During the summer months it is
6 more common to have weak frontal zones that act as convergence zones and have
7 few of the characteristic of winter fronts.

8
9 7. Tropical and Sub-tropical Cyclones. A significant portion of wet season
10 rainfall is associated with tropical systems. The amount of rainfall is not
11 necessarily related to strength or classical structure of the system. Hurricanes and
12 tropical storms account for some wet season rainfall. Tropical cyclones consist of
13 tropical waves, tropical depressions, tropical storms, and hurricanes.

14
15 8. Stationary Upper Level Low Pressure Systems. Truly stationary upper level
16 low pressure systems are rare. Over Florida, these systems are usually found in
17 June, September, or early October. Upper level low pressure systems combined
18 with a front can produce heavy, sustained rain over a widespread area. Large
19 rainfalls in the dry season are usually due to these systems.

20
21 c. Evapotranspiration (ET)

22 ET accounts for the major portion of rainfall loss and its evaluation is necessary in
23 order to determine the amount of rainfall excess available for other purposes. Total
24 losses from land areas depend on both losses from vegetation (transpiration) and
25 losses from saturated ground and open-water areas (evaporation). Climatic influences
26 on ET include radiation, temperature, humidity, and wind. The losses from
27 evaporation pans and open-water areas are fairly uniform due to continuous supply of
28 water. Losses from land areas may vary widely because of the greater variations in
29 the amount of water available for ET. In a report entitled "Report of Runoff
30 Investigations in Certain Florida East Coast Drainage Districts" determined that ET
31 losses increase at a diminishing rate when rainfall exceeds the normal ET
32 requirements. During dry periods, transpiration is limited by the moisture available in
33 the root zone, and evaporation from the soil is limited to moisture brought to the
34 surface by capillary action.

35
36 C&SF Project, Part IV, Supplement 2, Hydrology and Hydraulic Design, Section 1-
37 DM, Storage Level in Lake Okeechobee At Beginning of Critical Hurricane dated
38 October 13, 1953, Appendix A, page A-6 and A-7 has a discussion of evaporation
39 based on records from 1912 to 1952. That discussion is not repeated in this manual.
40 Data contained in Table 4.2 is actual published data from Class A type evaporation
41 pans for areas around Lake Okeechobee. Data is based on the period of record from
42 1943 to 1993.

Table 4-2
Representative Climatological Station Annual Evaporation

<u>Station</u> (inches)	<u>Average Annual Evap*</u>
Belle Glade	61.83
Clewiston FS	56.39
Moore Haven	73.39
Stuar	N/A
	<u>63.87</u>

* National Climatological Data Center, Summary of the Day, data on CDROM. Data is average for period of record at each gage based on years with no missing data.

d. Wind

The generally light-to-moderate winds characteristic of the project area have little effect on routine regulatory operations; however, tropical cyclones and locally severe extratropical storms may periodically induce potentially hazardous wind-tide (i.e., storm surge) and wave conditions on Lake Okeechobee.

An analysis of tropical storm surges was performed during preparation of the March 1993 Special Report entitled C&SF Project, Herbert Hoover Dike, Seepage and Stability Analysis. That study concluded that under severe conditions, storm surges along some areas of the shoreline could reach elevations as high as 15 feet above the pre-storm water surface elevation. At any particular shoreline location, the height of the storm surge is dependent on a number of parameters including fetch length, local shoreline configuration and bathymetry, and characteristics of the storm such as atmospheric pressure deficit, wind speed, radius to maximum winds, forward speed, and storm track; therefore, for any particular storm, the surge elevations at different locations around the lake will vary considerably. Table 4-3 provides estimates of maximum (200-year recurrence interval) storm surge heights at selected sites. To estimate the maximum total lakeside water surface elevation at a site, the storm surge height would be added to the lake stage which existed prior to storm inundation. For example, if the pre-storm lake stage was 17.5 ft., NGVD, then the maximum water surface elevation with a 0.5% exceedance frequency storm surge at Bacom Point would be 26.8 ft., NGVD.

Table 4-3
Maximum Estimated Lake Okeechobee Storm Surge Elevations

<u>Location</u>	0.5% Storm Surge (ft.)
Northwest Shore (C-40)	4.3
Okeechobee (S-193)	9.5
Northeast Shore (S-131)	5.3
Port Mayaca (S-308)	5.7
Canal Point (S-352)	10.4
Bacom Point (C-10)	9.3
Hillsboro Canal (S-354)	12.9
Lake Harbor (S-354)	11.8
Clewiston (S-310)	10.8
Moore Haven (S-77)	14.9

More detailed information related to Lake Okeechobee storm surges is available in the previously mentioned Special Report and in an unpublished report entitled Application of an Empirical Simulation Technique to Lake Okeechobee Storm Surges. Copies are available on request.

In addition to storm surge, intense winds can also cause severe wave conditions on Lake Okeechobee. Waves are typically limited by the relatively shallow depths and short fetches characteristic of the lake; however, under severe conditions, significant wave heights may range from 7 to 12 ft., NGVD, depending on location, initial lake stage, storm surge elevation, and wind speed. Corresponding significant wave periods are estimated to range from six to eight seconds. The extent of wave run-up on the face of a levee is influenced by the wave and water level conditions as well as the levee slope. Estimates of wave run-up under tropical storm conditions range from 2 to 3 ft., NGVD in some locations to over 16 ft. NGVD where steep levee slopes exist, e.g., at some culvert locations.

It is possible that combinations of the wind-induced phenomena discussed above (i.e. storm surge, wave height, and run-up) could result in wave overtopping of the levee crest in some locations; however, the time period during which overtopping and related flooding would occur would be brief. Studies have shown that overtopping would result from wave run-up and attack which accompanied some storm surge event. Lake Okeechobee storm surge hydrographs indicate that high storm surge elevations have relatively short durations, with peak surges lasting only one to four hours; therefore, the duration of overtopping events would be similar.

The historical record indicates that tropical cyclones have resulted in heavy loss of life as well as substantial property damages; however, it should be noted that many of those storms occurred prior to construction activities which brought the levee system to its present state. For example, during the devastating hurricanes of 1926 and 1928, the

1 levees at Lake Okeechobee offered little protection against the estimated seven and 13
 2 foot surges which resulted from those respective storms. Conditions would be much
 3 different under the present protection provided by the existing Herbert Hoover Dike
 4 system. A list of tropical storms and hurricanes which have influenced Lake Okeechobee
 5 since 1886 is provided in Table 4-4, which was compiled from the National Hurricane
 6 Center's tropical storm database.

7
 8 Typical wind velocities at stations around Lake Okeechobee range from about five miles
 9 per hour (mph) in July to nine or ten mph in March and April. Wind velocities along the
 10 east shore are generally higher than corresponding velocities at other locations.
 11 Measured data indicates that five-minute maximum recorded velocities associated with
 12 tropical disturbances have reached 92 mph near Lake Okeechobee and 132 mph at the
 13 Atlantic coast due east of the lake.

14
 15 **Table 4-4**
 16 **Summary of Tropical Cyclones Near Lake Okeechobee**

	NHC		Maximum
Name	Number	Date	Wind Speed*
			(kts)
Unamed	127	08/11/01	40
Unamed	141	09/11/03	65
Unamed	194	10/17/10	65
Unamed	271	07/27/26	90
Unamed	276	09/18/26	110
Unamed	289	08/08/28	85
Unamed	292	09/16/28	115
Unamed	324	07/31/33	65
Unamed	331	09/03/33	110
Unamed	357	11/04/35	65
Unamed	449	09/16/45	110
Unamed	461	09/17/47	120
Unamed	465	10/12/47	65
Unamed	473	09/18/48	85
Unamed	477	08/27/49	100
King	499	10/18/50	75
Unamed	521	08/29/53	35
Hazel	530	10/09/53	60
Donna	597	09/10/60	115
Cleo	629	08/27/64	85
Isbell	635	10/14/64	110
David	777	09/03/79	85
Keith	864	11/23/88	35

44
 45 * Wind speed during the period when the storm was in vicinity of Lake Okeechobee.
 46

1 **4-06. Storms and Floods**

2 The wet season in peninsular Florida normally begins in May or June and continues
3 through October. During the summer months thunderstorms caused by differential
4 heating are typical for this area. Such thunderstorms are generally small isolated cells
5 directed by low-intensity pressure gradients. The area is also subject to excess summer
6 rainfalls associated with tropical easterly waves that, at times, develop into tropical
7 storms and hurricanes. The incidence of tropical storms of varying intensities is a critical
8 factor in regulatory planning for C&SF Project facilities. The necessary regulation
9 schedule must maintain levels in major lakes and reservoirs that would be safe even with
10 the occurrence of hurricane wind tides and wave action, and at the same time have
11 enough storage to control storm runoff and store enough water for dry-season irrigation
12 requirements. This is accomplished by lowering stages in the early part of the year and
13 storing water during September and October when runoff is usually heavy. Hurricanes
14 which ultimately cross over or near South Florida usually affect project works in this area
15 in three days or less from the time that storm warnings are ordered for the Florida coast,
16 thus making it impossible to effect major adjustments in water levels in Lake
17 Okeechobee. The ability to track tropical storms has become more technologically
18 sophisticated; however, it is still impossible to anticipate the path, or effect, of a
19 hurricane. Storm rainfall is equally difficult to anticipate; it can have little direct relation
20 to the size or intensity of the storm. Although intense rainfalls amounting to four inches
21 or more are common in Florida, serious flooding usually is the result of prolonged heavy
22 seasonal rainfall aggravated by tropical storm or hurricane rains, and may affect large
23 portions of the C&SF Project area.

24
25 Hurricanes are the most spectacular producers of heavy precipitation over the area. They
26 are usually accompanied by very heavy rainfall near the eye of the storm, with moderate
27 to heavy rains extending to a considerable distance, and with lighter precipitation over
28 wide areas. The over-all contribution to water supply by hurricanes is far less than that of
29 thunderstorms, because of their comparative infrequency and the limited area of extreme
30 precipitation. There are great variations in intensity and areal distribution of hurricane
31 rainfall. Some major hurricanes yield little more rainfall than other tropical storms of
32 lesser force.

33
34 a. 1926 Hurricane

35 On September 18, 1926 a hurricane entered Florida at Miami, passed about 50 miles
36 south of Lake Okeechobee, and left the west coast of the State near Punta Rasa. More
37 than 100 lives were lost, and heavy property losses occurred at Miami. About 400
38 persons were killed, chiefly by drowning, and heavy property damages were suffered
39 in the vicinity of Moore Haven. Property damages in Miami and other Dade County
40 communities alone were nearly \$75,000,000. The Weather Bureau reported that the
41 maximum sustained wind velocity was 128 miles an hour at Miami Beach, and that
42 the lowest barometric pressure was 27.61 inches at Miami. The hurricane, at the time
43 of its occurrence, was the most severe ever recorded in the United States.

1 b. 1928 Hurricane

2 On September 16, 1928 a hurricane entered the State at West Palm Beach, passed
3 across Lake Okeechobee somewhat north of the center of the lake, and proceeded
4 northward from the lake to leave the State about 30 miles west of Jacksonville.
5 About 2,700 lives were lost, chiefly from drowning around Lake Okeechobee, and
6 heavy property losses were suffered in southern Florida. The Weather Bureau
7 reported that the minimum barometer reading was 27.43 inches at West Palm Beach,
8 which was the lowest on record at that time in the United States.

9
10 c. 1935 Hurricane

11 The hurricane passed over Long Key and Lower Matecumbe Key, off the southern
12 coast of Florida, and continued parallel to the west coast about 30 to 50 miles
13 offshore. According to the Weather Bureau, the hurricane was probably the most
14 intense of record, over a small area, to visit any portion of the United States. A
15 corrected barometer reading of 26.35 inches was recorded at Craig, FL, which is the
16 lowest pressure ever recorded in the Western Hemisphere, and one of the lowest in
17 the world. The Weather Bureau also reported that winds of 150 to 200 miles an hour
18 undoubtedly occurred with gusts probably exceeding 200 miles an hour. Four
19 hundred persons were killed, mostly by drowning, on the Florida Keys.

20
21 d. 1944 Hurricane

22 The hurricane entered the State on the west coast near Sarasota and continued north
23 and northeastward to pass between Tampa and Plant City. It continued that course,
24 passing east of Jacksonville, and left the State at Fernandina. Eighteen lives were lost
25 as a result of the hurricane, and property damages in Florida were estimated at from
26 \$10,000,000 to \$13,000,000. The greatest loss was to truck and citrus crops, which
27 totaled about \$50,000,000. The hurricane was accompanied by widespread, heavy
28 rainfall.

29
30 e. 1945 Hurricane

31 The hurricane entered the State at Key Largo, passed over Homestead, Winter Haven,
32 Deland, St. Augustine, and Jacksonville Beach, and left the State at Fernandina. Four
33 lives were lost, and property damages in Florida exceeded \$54,000,000. The Weather
34 Bureau reported that the maximum measured wind velocity was 138 miles per hour at
35 Carysfort Reef Light, in the Florida Keys, and that the lowest barometer reading was
36 28.09 inches at Homestead Army Air Base.

37
38 f. 1947 Flood

39 On September 17, 1947 a hurricane entered the State at Fort Lauderdale and moved
40 westward, leaving the State north of Naples. Eleven lives were lost, and property and
41 crop damages in the State amounted to about \$59,000,000. Damages would have
42 been much greater had not the center passed between the larger cities. The Weather
43 Bureau reported the highest recorded wind was 155 miles an hour at Hillsboro Light,
44 near Pompano, where the barometer fell to 27.97 inches. Since that station was not at
45 any time within the eye of the storm, higher winds and lower pressures may have
46 occurred at other points. Six to eight inches of rain fell over central and southern

1 Florida, which was already saturated by previous heavy rainfall. The resultant
2 flooding produced the greatest damages of record over the entire southern part of
3 Florida, and was particularly severe in the Lake Okeechobee-Everglades area. High
4 water marks in the agricultural area adjacent to Lake Okeechobee were from one-half
5 to four feet above surrounding terrain. In the Everglades areas, west of Fort
6 Lauderdale and west and southwest of Miami, flooding to a depth of six feet and over
7 was noted, with numerous reports of at least four feet. Flooding was quite general for
8 30 to 60 days. Extensive areas west of State Highway No. 7, along the West Palm
9 Beach Canal, and along the lower reaches of North New River Canal, were still under
10 water late in December 1947. In parts of those areas low-lying lands remained under
11 water until early spring. Based on the 1947 flood, on minor floods which have a
12 frequency of about once a year, and on a hypothetical flood of 100-year frequency,
13 average annual flood losses were estimated as follows:

14
15 Kissimmee River basin and related areas -----\$1,500,000
16 Area affected by Lake Okeechobee-----\$4,130,000
17

18 g. 1948 Flood

19 On September 21-22, 1948 a hurricane passed over Key West and entered the
20 mainland near Everglades, passing over Lake Okeechobee between Clewiston and
21 Belle Glade. It left the State near Stuart. Three deaths and damages of about
22 \$12,000,000 resulted in Florida from that hurricane. Rainfall amounting to 17.70
23 inches occurred at Clewiston during the period September 17-29. The average
24 rainfall over the entire Lake Okeechobee Everglades area was about eight inches.
25 The Weather Bureau reported that the lowest barometric pressure was 28.45 inches at
26 Boca Chica, near Key West.
27

28 h. 1949 Hurricane

29 On August 26-27, 1949 a hurricane entered the State at Delray Beach, crossed the
30 northern part of Lake Okeechobee, then proceeded northwestward to the west coast of
31 Florida north of Tampa, where it turned northward through Florida into Georgia.
32 There was little loss of life, but total damages in Florida were estimated at
33 \$45,000,000. The most severe hurricane to visit the Lake Okeechobee area since
34 1928, it produced the greatest wind damages ever experienced in Florida. Rainfall,
35 however, was less than that accompanying previous hurricanes of similar intensity.
36 The Weather Bureau reported that the lowest barometer reading was 28.17 inches at
37 West Palm Beach, and that the highest wind velocity was 153 miles an hour at Jupiter
38 lighthouse before failure of the instrument occurred.
39

40 i. 1950 Hurricane

41 On October 17-18, 1950 the hurricane entered the State at Miami, proceeded over
42 Lake Okeechobee, and continued northward approximately parallel to the Florida east
43 coast slightly west of Orlando. It passed into Georgia between Jacksonville and Lake
44 City. As a direct result of the hurricane, four persons were killed, 16 received major
45 injuries, and 183 received minor injuries. Property and crop damage in the State
46 amounted to \$27,750,000. The Weather Bureau reported the maximum recorded

1 wind velocity at about 150 miles an hour at Miami. The lowest barometric reading
2 was 28.25 inches at the same station. A barometer in the home of an employee of
3 that office in the center of the storm read 28.20 inches. That instrument was carefully
4 calibrated with the official barometer and was considered to be accurate.

5
6 j. 1957 Flood

7 Unseasonably heavy rains occurred over much of south-central Florida on December
8 23-25. Average rainfall over Lake Okeechobee exceeded all previous December
9 records. Runoff and pumping into Lake Okeechobee caused the lake to rise from
10 14.65 ft. to 16.15 ft., NGVD during January 1958. Heavy runoff from the upland
11 areas northeast of the lake caused flooding of about 20 square miles of low pasture
12 lands along the lakefront. Estimated frequency of occurrence for this storm is about
13 once in 10 years.

14
15 k. 1960 Flood

16 September 1960 was one of the wettest months within the history of the C&SFFCD.
17 The major causes were rainfalls resulting from hurricane Donna and the effects of
18 tropical storm Florence. This rainfall created maximum flooding throughout much of
19 the area. Approximately 20 to 40 inches of rainfall occurred over the greater portion
20 of central and southern Florida for the period 21 July to 30 September. Antecedent
21 conditions of stage and discharge in the Kissimmee Basin were above normal. The
22 month prior to the hurricane the State Highway 70 discharge was 3.9 times the
23 normal. The monthly rainfall throughout the basin approximated eight inches above
24 normal. This rainfall has a frequency of approximately once in 15 years. Passage of
25 hurricane "Donna" over lakes in that region caused some flooding from wind tides.
26 Wind tides were four to five feet on Lake Okeechobee and one foot or more on
27 smaller lakes in Kissimmee River Basin. Maximum water surface elevation on the
28 northwest shore of Lake Okeechobee approximated 20 ft., NGVD, 5.5 ft., NGVD
29 above the 14.5 ft., NGVD lake stage. Damages to agriculture and urban land in this
30 area were estimated at more than \$14 million, and the agriculture damage alone was
31 over \$11 million.

32
33 l. 1969 Flood

34 Heavy rains occurred over much of south-central Florida in March 1969. Most
35 intense rains occurred in the south shore of Lake Okeechobee. Belle Glade, Moore
36 Haven and La Belle had rainfalls of 3.06, 3.41, and 4.38 inches above normal,
37 respectively. Lake Okeechobee itself was 2.74 inches above normal. Between March
38 8 to 10 and March 16 to 17, two large inflows were brought into the lake and raised
39 the peak stage of Lake Okeechobee to 15.73 ft, NGVD. At that time some large
40 releases were made through St. Lucie canal, Caloosahatchee canal, and Agriculture
41 canal. A continuous wet summer did not allow lake stage to draw down instead Lake
42 Okeechobee maintained an average of 14.26 ft, NGVD throughout the summer. A
43 tropical storm brought 9.1 inches of rainfall to Lake Okeechobee during October.
44 The maximum stage at that time was 16.48 ft, NGVD. Even though large releases
45 were made through the canals, the lake stage stayed above regulation schedule

1 throughout the rest of the year. This was caused by an unseasonably wet November
2 and December.

3
4 m. 1983 Flood

5 In January and February 1983, south Florida was drenched with heavy winter rainfall
6 and required maximum regulatory releases through all major lake outlets. Over two
7 million acre-feet of water were released to the sea through the St. Lucie Canal and the
8 Caloosahatchee River during the winter and spring of 1983.

9
10 n. 1995 Extreme Rainfall Event

11 Heavy rains attributable to Hurricane Opal and a stalled front produced one of the
12 wettest Octobers on record. Moisture associated with Tropical Storm Opal focused
13 moderate to locally heavy rains over central and western sections of the SFWMD on
14 the first and second. During the first half of the month, flood control pumping in the
15 EAA was moderate. In the second half of the month, the heavy rainfall and rising
16 canal levels prompted the SFWMD to increase pumping to maximum and terminate
17 releases from Lake Okeechobee into the EAA. Backpumping into Lake Okeechobee
18 at S-2 and S-3 was needed. Canal levels were very high in spite of that pumping.
19 Lake Okeechobee rose from its flood regulation Zone C to Zone A during the second
20 half of the month. The lake peaked at 18.64 ft., NGVD on the 26th and ended the
21 month just below Zone A. The Corps increased regulatory releases from the lake
22 from Zone C releases to Zone B releases and then to Zone A releases. The high lake
23 stage caused more seepage than normal through its perimeter levee. The Corps
24 monitored the condition closely and took necessary measures as needed.

25
26 **4-07. Runoff Characteristics**

27 Lake Okeechobee has a watershed of about 5,500 square miles, consisting of the lake
28 surface, Kissimmee River basin, and several smaller tributary areas. The watershed
29 covers most of the central part of the State south from Orlando to the Lake Okeechobee
30 agricultural area and generally east of the low ridge which divides the waters which flow
31 into the Atlantic from those which flow to the Gulf of Mexico. The individual drainage
32 basins in the area constitute a single watershed, as in most cases their waters intermingle
33 during periods of heavy rainfall and their problems of water control and use, as well as
34 their economic problems, are closely interrelated. The principal streams contributing to
35 Lake Okeechobee are shown on Plate 2-1. Pertinent features of each area are discussed
36 briefly in the following paragraphs.

37
38 a. Kissimmee River Basin

39 The major tributary area is about 100 miles long and embraces an area of 3,260
40 square miles. It is drained by Kissimmee River (C-38), whose tributaries and lateral
41 canals connect the many small lakes of the area with Lake Okeechobee.

42
43 b. Indian Prairie and Harney Pond Canals

44 Indian Prairie Canal, about 16 miles long, and Harney Pond Canal, about 15 miles
45 long, drain the low ground bordering the northwesterly shores of Lake Okeechobee.
46 Their drainage areas are not defined and together they constitute about 320 square

1 miles of land adjacent to the lake. During the short period of record, discharges have
2 ranged from zero to about 4,000 cfs for Indian Prairie Canal, and from zero to about
3 1,900 cfs for Harney Pond Canal.

4
5 c. Fisheating Creek Basin

6 Fisheating Creek, about 51 miles long, drains an area of about 560 square miles
7 bordering the westerly shores of Lake Okeechobee. The discharge from the creek is
8 uncontrolled, and has varied from zero to 29,600 cfs at the Palmdale gaging station.
9 During the October 1951 flood, it was estimated that the Fisheating Creek discharged
10 a peak rate of 35,000 cfs into Lake Okeechobee.

11
12 d. Northeast Shore Area

13 The tributary area bordering the northeasterly shore of Lake Okeechobee, comprising
14 about 200 square miles, drains into the Lake by numerous small streams. The largest
15 of those streams, Taylor Creek, drains the 109 square mile northerly portion. Its
16 discharge has ranged between zero and 4,500 cfs.

17
18 **4-08. Water Quality (Nutrients)**

19 The following information was taken from previously unpublished Corps data from
20 stations sampled quarterly over a 01 Jan 91 thru 18 Nov 95 time frame. Lake
21 Okeechobee contains highly mineralized water dominated by calcium, sodium, chloride,
22 and bicarbonate ions. The Lake also has moderately high and variable color levels (35-
23 60 Pt-Co Units), high daytime dissolved oxygen (DO) concentrations (>6-8 mg/L), and
24 an average oxygen (O₂) saturation of 100 percent. The major ions, conductivity, and
25 color display no apparent seasonal variations. DO concentrations are usually lowest in
26 the summer and highest in winter. Lake mean annual turbidity averages above 40
27 Nephelometric Turbidity Units (NTU) with values as high as 90 occurring, probably as a
28 result of wind-driven wave resuspension of bottom settlement.

29
30 The water entering Lake Okeechobee from tributaries has diverse water quality
31 characteristics. Water entering the south end of the Lake from S-2 and S-3 is typically
32 very high in dissolved solids (means of 651 mg/L and 630 mg/L, respectively). This is in
33 contrast to the water entering the north end of the lake via S-65E (mean of 170.2 mg/L)
34 which is relatively low in dissolved solids. Turbidity and total suspended solids are very
35 low while color is typically high at all the inflows. Mean daytime DO concentrations are
36 mostly moderate (4-6 mg/L) at the inflow points to the Lake.

37
38 The highest average mean annual ortho- and total phosphorus (TP) concentrations have
39 been measured in Kissimmee River at S-65/SR 60 (0.872 and 0.825 mg/L, respectively).
40 These high levels of phosphorus may be caused by animal waste from dairy farms and
41 beef cattle pasture. As a result of the high phosphorus concentration, Kissimmee River at
42 S-65/SR 60 has exhibited a low total nitrogen (TN) to TP ratio (1.5) indicating a large
43 excess of phosphorus relative to plant requirements. The Caloosahatchee River has the
44 highest mean annual TN concentration of 2.06 mg/L. This is similar to North New River
45 Canal below S-2 with a reading of 2.03 mg/L. A high nitrogen concentration may be a
46 result of nitrification in the EAA Basin and mineralization of muck soils. Though many

1 nutrients are required for algal growth, phosphorus and nitrogen are the most common
2 limiting nutrients for net primary production, and thus the standing crop biomass of algae
3 and nuisance aquatic weeds in the Lake.

4
5 The lowest TP concentrations are from stations within Lake Okeechobee at lake level
6 stations LS-14, LS-12, and LS-16 (0.47, 0.17 and 0.17 mg/L, respectively). The Miami
7 Canal at S-3 has the second lowest mean average annual TP concentration (0.276) of any
8 station around the Lake excluding rainfall.

9 10 **4-09. Channel and Floodway Characteristics**

11 12 a. Caloosahatchee River

13 The first major flood-control outlet for the lake was a channel begun in 1884,
14 connecting Lake Okeechobee with the headwaters of the Caloosahatchee River, to
15 improve access to the lake. The original channel was improved a number of times
16 between 1906 and 1935, the last improvement being made by the Federal
17 Government. The existing navigation project on the Caloosahatchee River, providing
18 an eight-foot channel 90 feet wide from Ft. Myers to Lake Okeechobee, was
19 completed in 1949. Water elevations within the upper portion of that reach are
20 controlled by Structure 78 near Ortona, and discharge from the lake is controlled by
21 Structure 77 on the westerly shore of the lake. About 1,040 square miles of land
22 drain directly into the Caloosahatchee River in the reach between the lake and Ft.
23 Myers.

24 25 b. St. Lucie Canal

26 The canal was constructed when it became apparent to local residents that an
27 additional outlet to Lake Okeechobee was necessary if flood hazard to low-lying
28 lands around the lake was to be reduced. St. Lucie Canal was begun in 1916 and was
29 practically completed by 1924, although it did not function effectively because of
30 bars which formed in this new canal as a result of storms occurring during 1924 and
31 1926. The canal was first placed in fairly effective service in August 1926. Flow
32 through the canal is controlled by Structure 308B on the eastern shore of the lake and
33 Structure 80 at the lower end of the canal.

34 35 c. Agricultural Canals

36 As early as 1900, settlers started developing the rich muck lands immediately south of
37 Lake Okeechobee. Because of the wet character of those lands, drainage was the
38 primary requirement for successful development. Construction of four major canals
39 to drain the area started when the Everglades Drainage District began large-scale
40 work in 1906 and progressed as funds became available until about 1929. During the
41 period from 1906 to 1910, 11.2 miles of North New River Canal and 4.2 miles of
42 Miami Canal were excavated. By April 1913, Miami and North New River Canals
43 were completed to partial dimensions to the ocean, and work on West Palm Beach
44 Canal had been started. At that time, Hillsboro Canal was being constructed;
45 although it had not been excavated to the ocean, it was discharging water from the
46 lake to the Everglades. Those four canals were only partially successful in providing

adequate drainage to the area suitable for development south of the lake, although they did permit partial development of the area. Discharge from the lake through those canals was largely limited to low flow periods before project improvements.

4-10. Economic Data

The Lake Okeechobee basin is located within nine south-central counties including St. Lucie, Highlands, Osceola, Martin, Polk, Okeechobee, Glades, Palm Beach, and Hendry counties. The project area is sparsely populated with primarily an agricultural economy.

a. Population

The State of Florida experienced a tremendous population growth after World War II. The number of people more than tripled between 1950 and 1980 (see Table 4-5) chiefly due to in-migration. Population forecasts predict approximately 14 million persons by the year 2000 with in-migration accounting for more than 90 percent of future growth. Population figures for counties and municipalities within the central project area are given in Table 4-6.

**Table 4-5
Population in Florida**

<u>Year</u>	<u>Florida Population</u> (in thousands)	<u>Percent Change</u>	<u>Percent of U.S. Population</u>
1950	2,770	---	1.8
1960	4,950	78.7	2.7
1970	6,790	37.2	3.3
1980	9,740	43.5	4.3
1990	12,900	32.4	5.0

**Table 4-6
Populations in the Lake Okeechobee Region**

<u>County & Municipality</u>	<u>Population(1993)</u>
Palm Beach County	918,200
Pahokee	6,856
Belle Glade	17,249
South Bay	4,064
Hendry County	28,100
Clewiston	6,144
Okeechobee County	31,800
Okeechobee	4,979
Glades County	8,300
Moore Haven	1,538

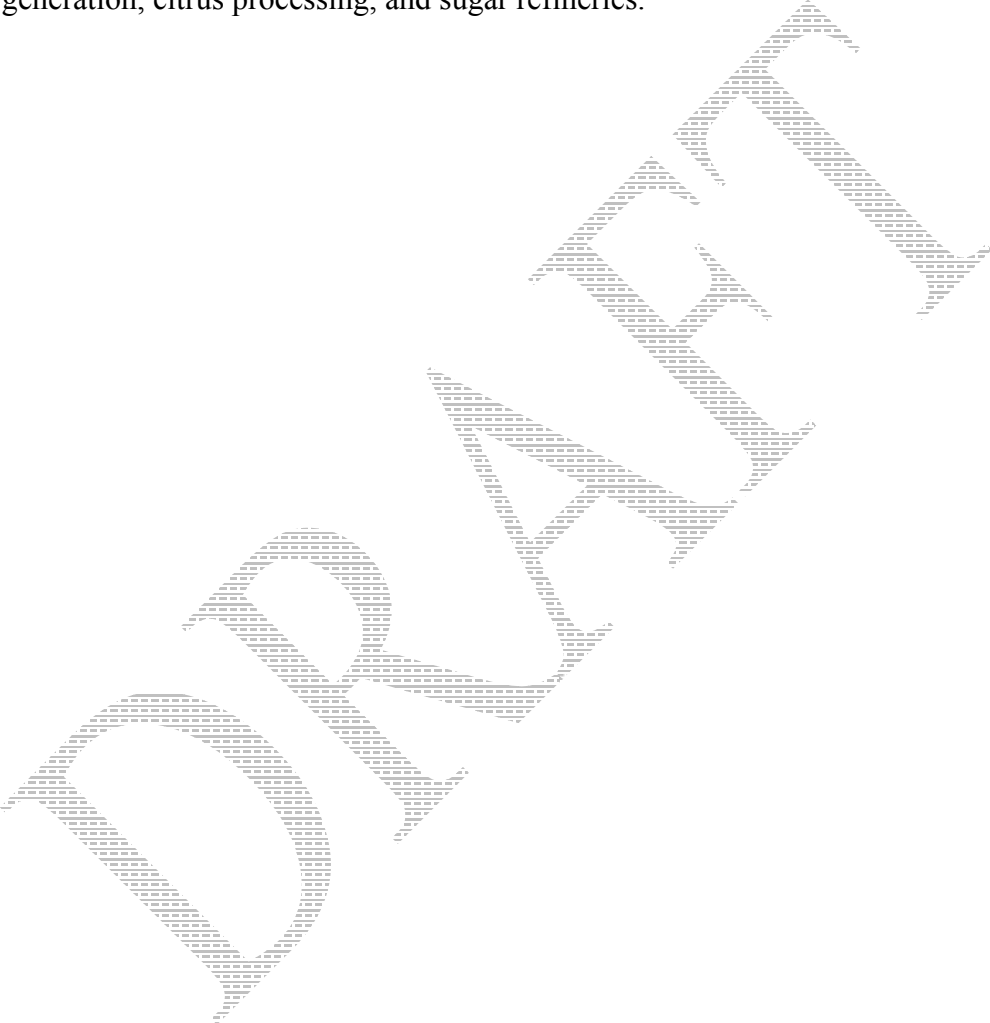
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10
11

b. Agriculture

In general, the entire Lake Okeechobee watershed is dominated by some type of agricultural activity. Cattle and dairy pasturelands are the main land use activities north and northwest of the lake while cropland (sugarcane, vegetables, etc.) dominate the drainage basins south and east of the lake.

c. Industry

Few areas within the Lake Okeechobee area have industrial land use. The primary industrial activities include manufacturing, mining, cooling water for power generation, citrus processing, and sugar refineries.



V DATA COLLECTION AND COMMUNICATION NETWORKS

5-01. Hydrometeorological Stations

a. Facilities

There is a coordinated monitoring effort between the CESAJ and the SFWMD on all relevant hydrologic and meteorologic sites for the purpose of operating and maintaining the functionality of the C&SF Project. The United States Geological Survey (USGS) plays an important part in maintaining and providing data from the hydrologic and meteorologic sites.

1. Corps

ER-1110-2-249, Engineering and Design, Management of Water Control Data Systems, dated 31 August 1994, defines the Water Control Data System (WCDS) as a dedicated special-purpose system of all hardware and software which has been acquired and is being used for acquisition, transmission, processing, display, and dissemination of hydrologic, meteorologic, water quality, and project data for the purpose of supporting the water control mission of the Corps. Within the Jacksonville District, the Water Management and Meteorology Section is the WCDS functionary.

The WCDS mission maintains sufficient resources to perform concurrent real-time hydrometeorological data acquisition and analysis for authorized projects. To provide the data needed for proper analysis, the Jacksonville District supports approximately 40 Data Collection Platforms (DCPs) through the Cooperative Stream Gaging Program with the USGS. See Table 5-1. DCPs are microprocessor-based devices installed at remote gaging stations which measure real-time data including water surface elevations, stream stages, reservoir elevations, and cumulative precipitation. Data are transmitted from the DCP via a Geostationary Operational Environmental Satellite (GOES) Data Collection System (DCS) satellite to an earth downlink receiver. Currently, data are collected by Internet or dial-up phone modem accessing mini-computers at USGS Sub-District Offices in Miami and Orlando, Florida. Data are transferred to the Water Management and Meteorology Section OS/2 Local Area Network server, which utilizes the Hydrologic Engineering Center Data Storage System software (HECDSS or DSS) for database storage.

Table 5-1
Cooperative Streamgaging Program Gages

	USGS	Location
	<u>Station #</u>	
1		
2		
3		
4		
5		
6	02276400	Lake Okeechobee
7	02256500	Fisheating Creek
8	02292000	Caloosahatchee Canal (S-77)
9	02292480	Caloosahatchee Canal (S-78)
10	02292900	Caloosahatchee Canal (S-79)
11	02277000	St. Lucie Canal @ Stuart (S-80)
12	02276870	Port Mayaca (S-308)
13	263180080205001	WCA1 Site1-7
14	263050080145001	WCA1 Site1-8T
15	263000080120001	WCA1 Site1-8C
16	262750080175001	WCA1 Site1-9
17	262100080190001	WCA1 S-10A
18	262200080210001	WCA1 S-10C
19	262300080220001	WCA1 S-10D
20	262400080250001	WCA2A Site2-15
21	262240080258001	WCA2A Site2-17
22	261710080190001	WCA2A Site 2-19
23	260810080222001	WCA2B Site 99
24	261150080270001	WCA2A S-11A
25	261200080275001	WCA2A S-11B
26	261300080280001	WCA2A S-11C
27	261023080443001	WCA3A Site 62
28	261117080315201	WCA3A Site 63
29	255828080401301	WCA3A Site 64
30	254848080432001	WCA3A Site 65
31	02289019	Tamiami Canal at S-12B
32	02289041	Tamiami Canal at S-12C
33	254543080405401	Tamiami Canal at S-12D
34	255447080350200	L67A Pilot Test
35	255420080340500	L67C Pilot Test
36	255215080291000	WCA3B Site 34
37	255300080370001	WCA3B Site 69
38	255250080335001	WCA3B Site 71
39	260037080303401	WCA3B Site 76
40	02289060	Tamiami Canal/Levee 30
41	254100080402400	L67X-West
42	254100080402200	L67X-East
43	252523080352500	Taylor Slough @ S-332
44		
45		

1 As part of the WCDS design, the CESAJ has installed a Domestic Satellite (DOMSAT)
2 Receive System (DRS) in which GOES data is immediately received and available for
3 processing without delays experienced on the previous system due to various network
4 and computer problems beyond local control. The DOMSAT system is being used to
5 receive all GOES platform data for use in real-time operation of the Corps' Water Control
6 projects associated with the C&SF Project, Herbert Hoover Dike, and navigation locks
7 and dams. This system is the primary source of GOES data with backup from USGS
8 sites in Miami, Florida. Other benefits include data collection redundancy and the ability
9 to support others within the District using GOES and future support of other Division
10 Districts. In the event the DRS malfunctions, data can be retrieved using the backup
11 procedures of accessing mini-computers at the USGS Sub-District Offices in Miami and
12 Orlando, Florida, using Internet or dial-up phone modems.

13 14 2. USGS

15 There are numerous USGS surface water gaging stations in and around the Lake
16 Okeechobee and EAA Basins which are accessed via GOES and stored in the
17 HECDSS data base (Table 5-2). There are also numerous ground water stations
18 within the basins that are owned and operated by the USGS which monitor water
19 levels in the Florida aquifer. The data gathered in the Lake Okeechobee and EAA
20 Basins by the USGS is published annually in the U.S. Geological Survey Water-
21 Date Report FL-YR-2A, and are also available on the Water Data Storage and
22 Retrieval System (ADAPS) for those who have access to the USGS computer
23 system or on CDROM. The Jacksonville District participates with the USGS in
24 the gathering of data through the Cooperative Stream Gaging Program.

Table 5-2
HECDSS Condensed Catalog of Record Pathnames in File USGS.DSS

1			
2			
3			
4	FISHEATING CR	NR LAKEPORT	ELEV
5	-----	NR PALMDALE	ELEV
6	HARNEY POND CNL	NR LAKEPORT	ELEV
7	HENRY CREEK	AT HENRY CR LOCK	ELEV
8	HILLSBORO CANAL	AT S2	ELEV
9	LEVEE4 CANAL	BLW G88	ELEV
10	LEVEE8 CANAL	AT WPB CANAL	ELEV
11	-----	NR CANAL POINT	ELEV
12	MIAMI CANAL	AT S3	ELEV
13	NUBBIN SLOUGH	NR SHERMAN	ELEV
14	OKEECHOBEE	HGS2	ELEV-HEAD
15	-----	HGS6	ELEV-HEAD
16	-----	S127	ELEV-TAIL
17	-----	S131	ELEV-TAIL
18	-----	S2	ELEV-HEAD
19	-----	-----	ELEV-TAIL
20	-----	S3	ELEV-HEAD
21	-----	-----	ELEV-TAIL
22	-----	S308	ELEV-HEAD
23	-----	-----	ELEV-TAIL
24	-----	S352	ELEV-HEAD
25	-----	S77	ELEV-HEAD
26	-----	-----	ELEV-TAIL
27	-----	S78	ELEV-HEAD
28	-----	-----	ELEV-TAIL
29	-----	S79	ELEV-HEAD
30	-----	-----	-----
31	-----	-----	ELEV-TAIL
32	-----	-----	-----
33	ST LUCIE	BLW S308	ELEV
34	WCA1	S6	ELEV-HEAD
35	WCA2A	S7	ELEV-HEAD
36	WCA3A	S150	ELEV-TAIL
37	WCA3A	S8	ELEV-HEAD
38	WPB CANAL	BLW S5AE	ELEV
39	-----	BLW S5AW	ELEV
40			
41			
42			
43			
44			
45			
46			

3. SFWMD

The SFWMD takes observations at the pump stations and water control structures around Lake Okeechobee and the EAAs (Table 5-3). These observations are currently provided to the CESAJ via facsimile, and include rainfall, evaporation, gate settings, and pumping rates. Current plans are underway to update data

1 exchange between the SFWMD and the Corps further by eliminating the need for
2 exchanging data via fax to a system using internet file transfer capabilities set on a
3 timer.
4

5 **Table 5-3**
6 **SFWMD Observation Locations**
7

8 Pump Station 2 (S-351)
9 Pump Station 3 (S-354)
10 Pump Station 4
11 Pump Station 127
12 Pump Station 129
13 Pump Station 131
14 Pump Station 133
15 Pump Station 135
16 Structure 352
17
18

19 b. Data Acquisition, Storage, and Retrieval

20 The HECDSS stores data in a fashion convenient for inventory, retrieval, archiving
21 and model use. The user may interact with the data base through utilities that allow
22 entry, editing, and display of information; application programs that read from and
23 write to the data base; and library routines that can be incorporated in any program to
24 access data base information. The DSS provides a means for storing and maintaining
25 data in a centralized location; providing input to and storing output from application
26 programs; transferring data between application programs; and displaying the data in
27 graphs or tables. The HECDSS system is being utilized to maintain both real time
28 data acquisition and historical archiving of water control data by the Water
29 Management and Meteorology Section.
30

31 1. Corps

32 Locktenders provide daily data to the SFOO in Clewiston, Florida. This data is
33 input to the HECDSS data base and transferred to Jacksonville via internet file
34 transfer capabilities. By mid FY-96, all DCPs at the five locks and two
35 intermediate sites on the OWW will be automated and files will be transferred by
36 phone modem and a timer process to the SFOO and via the internet to
37 Jacksonville. This data is used to prepare the morning report, weekly report,
38 water budgets, and monthly summary of operations. The Okeechobee
39 instrumentation project will also facilitate the locktenders' ability to monitor the
40 locks and intermediate points by allowing dial-up access to the DCPs.
41

42 2. USGS

43 Data gathered by the USGS for the Corps through the Cooperative Stream Gaging
44 Program is reported in near real-time. The data is gathered by DCP's which
45 transmit the data via GOES satellite. The satellite transmissions are received and
46 stored by the USGS in Miami, Florida and made available to all users that have

1 access to the USGS computers. The satellite transmissions are also received,
2 decoded, and stored by the Water Management and Meteorology Section through
3 a DOMSAT Receive Station computer system. This data is used to prepare daily
4 operation reports, water budgets, and monthly summary of operations.

5 6 3. SFWMD

7 SFWMD provides the data gathered by their observers via facsimile and by
8 internet file transfer in the morning and afternoon. Data provided by SFWMD is
9 entered into the HEC/DSS data base. The data are also used to prepare the
10 morning report, weekly report, water budgets, and monthly summary of
11 operations.

12 13 c. Maintenance

14 Under the Cooperative Stream Gaging agreement, the USGS maintains the Corps
15 gages. Problems with gages should be reported to the USGS in Miami, Florida. The
16 Corps and the SFWMD also maintain their network of gages within the basin.

17 18 **5-02. Water Quality Stations**

19 The Water Management and Meteorology Section does not operate or contract for the
20 operation of water quality stations on Lake Okeechobee or in the EAA at this time.

21 22 **5-03. Sediment Stations**

23 The Water Management and Meteorology Section does not operate or contract for the
24 operation of sediment stations on Lake Okeechobee or in the EAA at this time.

25 26 **5-04. Recording Hydrologic Data**

27 Data reported by the stations that are a part of the Cooperative Stream Gaging program
28 are received and checked on a daily basis. These data are collected by a DOMSAT
29 receive station located in the Water Management and Meteorology Section at four-hour
30 intervals. The backup procedure for retrieving data is via internet or dial-up phone
31 modem accessing mini-computers at USGS Sub-District Offices in Miami and Orlando,
32 Florida. Data are transferred to the Water Management and Meteorology Section OS/2
33 Local Area Network server for database storage. Data are also provided to the
34 Jacksonville District by the SFWMD. All data are either parsed automatically or hand
35 entered into the DSS data base. A daily report containing this data is produced for in-
36 house use within the Jacksonville District and is at the Water Management and
37 Meteorology Section internet website. The agency responsible for O&M of the stations
38 is responsible for archiving and maintaining the official station records. The USGS data
39 are published annually in the U.S. Geological Survey Water-Data Report FL-YR-2A, and
40 are also available on the ADAPS for those who have access to the USGS computer
41 system. The SFWMD furnishes the Jacksonville District a monthly report entitled Water
42 Conditions Report-Meteorological Summary. The meteorological data collected by
43 National Oceanic and Atmospheric Administration (NOAA) is published in
44 Climatological Data for Florida, Hourly Precipitation for Florida, and Storm Data. Some
45 near real-time meteorological data and forecasts can be obtained from the NOAA State

1 Forecast Office in Miami, or from the computer data base at the River Forecast Center in
2 Atlanta, Georgia.

3
4 **5-05. Communication Network**

5 The Lake Okeechobee and EAA portion of the C&SF Project is managed jointly by the
6 CESAJ and the SFWMD in West Palm Beach, FL.

7
8 a. Regulating Office with Project Office

9 The regulation schedules for Lake Okeechobee are developed by the Jacksonville
10 District in consultation with the SFWMD. The communication between the CESAJ
11 and the SFWMD is done either by phone or in writing. Normal day to day operations
12 are currently handled by the SFWMD with communication with the Corps on an "as
13 needed" basis. During emergencies, communications are more frequent. See Chapter
14 IX, Water Control Management, within this manual for more information.

15
16 b. Between SFWMD and Others

17 In 1977, SFWMD's real-time water management data acquisition system became
18 fully automated. The telemetry and communications network for the SFWMD, the
19 Supervisory Control and Data Acquisition System (SCADA), is controlled from the
20 SFWMD's Communications Center in West Palm Beach. It provides centralized
21 collection of water management data from remote sites, and the means to process and
22 display the data for use in the formulation of management decisions.

23
24 **5-06. Project Reporting Instructions**

25 Data will continue to be reported to the Jacksonville District in the same manner that has
26 been developed previously. The data will be collected by the SFWMD and furnished to
27 the Jacksonville District on a daily basis.

28
29 **5-07. Warnings**

30 A flood warning system is not incorporated into the project. However, the SFWMD
31 employs a staff of full-time meteorologists to assist in the operation of water control
32 structures. These meteorologists make weather forecasts for the purposes of water
33 management in the C&SF Project.

1 **VI HYDROLOGIC FORECASTS**

2
3 **6-01. General**

4 Water levels in the Lake Okeechobee and EAA are monitored daily by the Corps and the
5 SFWMD. The water levels are monitored using staff gages and DCP's placed at project
6 structure sites. The daily weather forecasts provided by the SFWMD staff meteorologists
7 and the National Weather Service (NWS) are used for predicting the possible near real-
8 time effect of rain in the basin on the water levels in these areas. However, no real-time
9 data is collected in the basin for the express purpose of flood forecasting.

10
11 a. Role of the Corps

12 In an agreement reached in 1957, the SFWMD operates the structures around the lake
13 for water supply purposes. In the event of flooding, the Corps operates the structures
14 around the lake. The Corps also operates and maintains the levels in the
15 Caloosahatchee River and the St. Lucie Canal. All other canal levels are maintained
16 and operated by the SFWMD. The CESJA prescribes regulations for these areas and
17 provides technical assistance on an "as need" basis. The Corps also monitors the
18 water stages in these areas with data provided by the SFWMD (Chapter V) to insure
19 that the lakes and pools are being operated in accordance with the water control plan
20 (WCP). The Corps is not involved in the prediction of water levels or flood
21 forecasting in the Lake Okeechobee and EAA.

22
23 b. SFWMD

24 The SFWMD employs two full-time meteorologists in the Operations Division. The
25 meteorologists make daily forecasts for use in project operations. These forecasts
26 include predicted rainfall by drainage basin and a synopsis of steering currents.

27
28 c. Role of Other Agencies

29 As mentioned previously, the project is operated and maintained by the Corps and the
30 SFWMD. It is the responsibility of the SFWMD to insure that the regulation
31 schedules are being followed and to maintain proper water levels for flood water
32 storage, navigation, enhancement of fish and wildlife, and to provide water supply for
33 nearby agricultural users. In addition, responsibility for water quality is with the
34 SFWMD and the FDEP. The USFWS and the FWC are responsible for monitoring
35 wildlife in the basin.

36
37 **6-02. Flood Condition Forecasts**

38 Flood condition forecasts are not made for the Lake Okeechobee and EAA. Rather,
39 regulation schedules for the lakes and water levels for the adjoining canals have been
40 developed on the basis of statistical analysis of historical data. The flood storage
41 provided by the project is designed to handle SPF conditions. Slow runoff from the
42 relatively flat watersheds, high ET rates, and the ability of the soil to retain moisture,
43 make flood forecasting nearly impossible and impractical. For these reasons, no real-
44 time data is gathered in the basin for the purposes of flood forecasting.

1 **6-03. Conservation Purpose Forecasts**

2 Lake Okeechobee experiences normal dry and wet periods. During these periods no
3 conservation forecasts are made. However, during extreme periods of drought, the
4 SFWMD forecasts water levels in Lake Okeechobee for the purposes of conservation.
5 The SFWMD uses this forecast in their "Supply-Side Management" formula to make
6 water supply allocations from the lake. The Corps reports the lake level in the "Drought
7 Report" when necessary. Also, the Corps, in consultation with the SFWMD, has devised
8 regulation schedules for these areas, taking into consideration the needs for water supply,
9 navigation, water quality, and enhancement of fish and wildlife.

10
11 **6-04. Long Range Forecasts**

12 Long range forecasts are made based on a statistical analysis of historical data gathered in
13 the basin. These forecasts are incorporated into the regulation schedules for the lakes and
14 pools. Regulation schedules are adjusted periodically based on new data and predictions
15 of future water use in the basin. Adjustments to the regulation schedules may include
16 periodic drawdowns for environmental reasons, holding the water stage in the lakes and
17 pools higher than normal during unusual prolonged wet conditions, and making releases
18 for water supply to agricultural users during drought conditions.

1 **VIII EFFECT OF REGIONAL OPERATING MANUAL**

2
3 **8-01. General**

4 Lake water levels are regulated by a complex system of pumps and locks collectively
5 known as the C&SF Project. The system is jointly managed by the Corps and the
6 SFWMD. The regulation schedule attempts to achieve the multiple-use purposes
7 previously stated as well as provide seasonal lake level fluctuations. The present
8 regulation schedule for the lake is designed to maintain a low lake stage of 15.65 ft.,
9 NGVD to provide both storage capacity and flood protection for surrounding areas during
10 the wet season (summer and fall). During the winter, lake levels may be increased up to
11 16.75 ft., NGVD to store water for the upcoming dry season. The general plan of
12 operation for Lake Okeechobee is based on the following: (1) protection of lands
13 adjacent to the lake from flooding by lake waters and hurricane-driven wind tides; (2)
14 maintenance of an eight-foot navigation channel across Lake Okeechobee, as part of the
15 OWW; and (3) storage of water to meet the requirements of the agricultural area south
16 and east of the lake.

17
18 **8-02. Flood Control**

19 Flood control works on Lake Okeechobee consist of a system of about 1,000 miles of
20 encircling levees, designed to withstand a severe combination of flood stage and
21 hurricane occurrence, plus the regulatory outlets of St. Lucie Canal and the
22 Caloosahatchee River. The design discharge of Moore Haven Spillway is 9,300 cfs; that
23 of St. Lucie spillway is about 16,000 cfs. Following removal of local runoff from the
24 agricultural areas south of the lake, an additional regulatory capability of several
25 thousand cfs is available through the Miami, North New River, Hillsboro, and West Palm
26 Beach canals by pumping into the three WCAs. The crest elevation of the levee system
27 surrounding the lake ranges from 32 to 45 ft., NGVD. The likelihood of overtopping the
28 levees from having excess storage is almost non-existent. Possible flooding due to
29 overtopping of levees within the Herbert Hoover Dike system is limited to short duration
30 events involving wave run-up in addition to hurricane induced storm surge. The
31 likelihood of such events is remote and the expected extent of flooding is minimal.

32
33 The C&SF Project provides regional flood protection for the agricultural and urban areas
34 of south Florida. In the EAA and other agricultural areas, the criterion is to remove
35 three-quarter inch of stormwater runoff per day. This is equivalent to a flood protection
36 level of five to ten-year.

37
38 a. Pre-project

39 Elevations of the water surface of Lake Okeechobee have been recorded continuously
40 since March 1912. The earliest records through September 1936 were collected by
41 the Everglades Drainage District and since that date the Corps has been the collecting
42 agency. The unusual fluctuations of Lake Okeechobee water surface in the earlier
43 years of record was of little consequence because of lack of development around the
44 lake. It was not possible to regulate the Lake until outlet canals were constructed.
45 During the 1920's regulatory outlets were constructed by the Everglades Drainage
46 District and extremely high stages were reduced. The St. Lucie Canal was first put

1 into effective service in the fall of 1926. The Caloosahatchee Canal had been in
2 existence prior to that time but its capacity was small and had exhibited little control
3 over the lake elevations. The purpose of regulation of Lake Okeechobee was
4 primarily to maintain the most desirable lake elevations in the interest of navigation,
5 flood control, and agriculture. High lake levels existed from 1922 to 1927. This and
6 the occurrence of the severe hurricanes of 1926 and 1928 with resultant losses
7 intensified the demand by the public for lowering the lake level. During the
8 construction period in the 1930's, the lake stages were purposely regulated to
9 extremely low levels as a safety measure and as a means of facilitating construction.
10 Prior to 1937 the outlet canals were operated with the general idea of having the lake
11 level lowered from 17 ft. to 14 ft. Okeechobee datum, (15.56 ft.-12.56 ft. NGVD
12 above mean sea level) by June of each year in order to protect against possible fall
13 storms which would raise the lake level. The plan worked some years, but was not
14 effective in other years because a systematic release plan was not followed. After the
15 levee system was completed in 1937 the Corps began to assist the USGS in the
16 collection of hydrological data. In 1940 a plan of operation was put into effect to
17 maintain the lake elevation between 12.56 and 15.56 ft. NGVD above sea level at all
18 times.

19
20 **b. Basic Design Assumptions**

21 Criteria for development of design runoff is intended to reflect resulting changes in
22 runoff caused by changes in land use and drainage developments that may occur
23 during the life of the project. In routings for the basic report it was assumed that the
24 rainfall was distributed uniformly over the primary drainage area at the design
25 frequency rate. Secondary rainfall was distributed uniformly over the adjacent
26 contributing drainage area at a rate which when combined with the primary area
27 would not exceed the depth-area-frequency relationship for the area as a whole. The
28 capacity curves used were developed from the topographic map prepared for the
29 Everglades Drainage District in 1935. Routing periods used for the SPF were taken
30 as five-day and for the period of record 30-day. Three basic WCPs for Lake
31 Okeechobee were studied in the basic report. The first plan provided for the
32 minimum amount of construction required to protect lands adjacent to the lake from
33 flooding. The second plan provided varying amounts of agricultural water as well as
34 flood control. The third plan considered flood control, agricultural water storage, and
35 reduced discharges through St. Lucie Canal. Basic design assumptions were later
36 changed as new design information and computation methods became known, such as
37 new topographic maps, additional stage and discharge data, and computerized
38 methods of routings.

39
40 **c. Basic Hydrologic Design Criteria**

41 The C&SF Project was established to provide flood protection, drainage, water
42 control, and municipal, industrial, and agricultural water supply for a large area of
43 central and south Florida. The objective of the planning, design and post construction
44 regulatory studies is to provide and operate the facilities necessary to obtain the
45 broadest benefits in the project area at a reasonable cost. The studies and planning
46 were necessary to obtain this objective. The alternative would have been continued

1 haphazard development of the area under the disruptive influences of flood and
2 drought with eventual loss of irreplaceable resources of water and soil.
3

4 1. Design Procedures

5 The SPF is defined as the most severe storm, or sequence of storms, considered
6 characteristic of a particular region. In initial project formulation studies, rainfall
7 values for design were taken from maximum depth-area-duration curves for areas
8 and combination of area pertinent to the southern portion of the project. An
9 enveloping depth-duration curve was plotted for each of the selected areas for
10 durations of one day to 12 months. The Standard Project rainfalls for those areas
11 were then taken from the depth-duration curves. In 1953, following completion
12 of Part VI, Section 6 studies, the Standard Project Storm was derived by using the
13 100-year storm values from rainfall-frequency charts in that report and increasing
14 the values by 25 percent. Monthly distribution of rainfall was arranged so that the
15 maximum amounts would occur during the peak hurricane season. Daily rainfall
16 in the peak month was arranged so that the maximum five-day rainfall occurred
17 during the first five days of the month. The daily rainfall experienced during the
18 1953 wet season was used as a basis for prorating monthly values to a daily
19 distribution.
20

21 In addition to large variations in areal distribution of rainfall over the project area,
22 there are seasonal and year-to-year differences. Data for hydrologic studies in the
23 project area were developed on the basis of the 50 drainage areas used in the
24 Water Resources Report for Central and Southern Florida, and in Volume 1, Basic
25 Information Report, Regulation Manual, C&SF Project. The studies showed that
26 very rapid changes from unusually dry to unusually wet conditions and the
27 reverse can occur over large areas. Relationship between rainfall amounts,
28 frequency of occurrence, and duration were developed. Missing rainfall
29 information in long-term station records were estimated by multiple regression
30 equations.
31

32 2. Seepage Losses

33 In Part I, Supplement 39, the pump station and the borrow canal adjacent to Levee
34 D-1 were designed to discharge lake seepage estimated at 70 cfs per mile of levee
35 under design conditions, in addition to the area runoff. The seepage relationship
36 was derived assuming the one-in-ten year lake elevation of 18.5 ft., NGVD and a
37 water surface elevation of 13.0 feet in a continuous borrow canal. In preparation
38 of the water budget for the monthly report of operations, seepage is not
39 considered as a loss from Lake Okeechobee because it is only a minor amount for
40 the normal range of operations.
41

42 3. Area-Capacity Relations

43 Area capacity curves were developed for all major lakes and storage areas in the
44 C&SF Project. The reliability of design studies and the dependability of the
45 regulation plans are dependent on the accuracy of the area-capacity curves which
46 were developed from the contour maps of the area. Sometimes the storage area of

1 a lake or reservoir is changed by the construction of project works. An example
2 of this is Lake Okeechobee. The first area-capacity curves were developed based
3 on Everglades Drainage District maps long before the completion of the entire
4 levee and structure system. Routings for the present lake levees were based on
5 1956 curves. As new parts of the project are completed the storage volume and
6 area at different elevations change. Such a revision was made in 1962 when the
7 northwest shore facilities were completed. The curve in use at the present time
8 for Lake Okeechobee was revised in November 1968 to reflect loss of storage
9 above 15.5 ft NGVD due to the northeast shore levees.

10
11 d. Spillway Design Flood

12 Design flow criteria were developed from synthetic runoff relations presented in Part
13 IV, Section 9. The criteria were considered applicable to the developed drainage
14 system of major and secondary canals in the C&SF Project area. Synthetic unit
15 hydrographs of six-hour unit duration were derived for segments of the drainage areas
16 of several parts of the project.

17
18 e. Standard Project Flood

19 The SPF runoff was computed by application of direct runoff-excess values to the
20 composite unit hydrographs for the land areas, and then adding the estimated base-
21 flow rates. Ten-year peak discharge rates were determined by application of the
22 rainfall-excess amounts to the peak period of the composite unit hydrographs. For the
23 areas directly tributary to the secondary drainage works, the peak runoff was
24 estimated by drainage area proportion. Procedures for determining rainfall excess
25 area described in Part VI, Section 8, DM, Rainfall-Excess Evaluation. A removal rate
26 of three-quarter inch per day was generally used for pump station design on large
27 agricultural lands.

28
29 Additional sources of information on design flood analysis for Lake Okeechobee and
30 the WCAs include the basic report, C&SF Project DPR Part I, Part IV, Supplement 2,
31 Section 5, Part IV, Supplement 21, and the 1968 Water Resources Report.

32
33 **8-03. Recreation**

34 Lake Okeechobee offers a variety of recreational opportunities for both Florida residents
35 and tourists and represents an important economic resource for the region. The lake is
36 nationally renowned for excellent duck hunting, largemouth bass and black crappie
37 fishing. In 1987, a national poll of professional bass fisherman rated the "Big O" as the
38 top bass fishing lake in America. The city of Okeechobee chamber of commerce extols
39 itself as the "Speckled Perch Capital of the World."

40
41 Although lake and canal levels aren't managed specifically for recreation, they do affect
42 recreation resources. For example, boat launching ramps, pleasure-crafts, sightseeing
43 vessels, bank, and small boat fishing are all influenced by lake levels.

1 **8-04. Water Quality**

2 Lake Okeechobee has fair water quality overall but the trend is worsening. The lake
3 receives discharges from the Kissimmee River Basin, Indian Prairie Canal, Fisheating
4 Creek, and the Taylor Creek Nubbin Slough Basin, as well as occasional inflow from the
5 St. Lucie Canal Basin. The primary land uses adjacent to the lake are dairy farming and
6 cattle ranching north of the lake and intensive sugar cane and vegetable farming south of
7 the lake. Some citrus groves are present in the basin, urban land use is minimal.

8
9 Historically, the major sources of water quality problems are agricultural runoff from
10 dairy and beef cattle ranch operations to the north; and backpumping of stormwater from
11 sugar cane and vegetable farming operations to the south. The Kissimmee River also
12 delivers nutrients to the lake from sewage that is discharged in the upper of the
13 Kissimmee River Basin.

14
15 Water quality in the north end of the lake is characterized by high levels of phosphorus
16 and coliform bacteria. Pesticide and nutrient levels are elevated in the south part of the
17 lake. Lake Okeechobee receives varying amounts of nutrients, Biological Oxygen
18 Demand (BOD), bacteria, and toxic materials, depending on location, season, rainfall,
19 and drought conditions.

20
21 Historically, the primary goals of the SFWMD were to minimize flooding during periods
22 of excess rainfall and to maximize regional water supply storage. The Water Resources
23 Act of 1972 (Chapter 373 F.S.) clearly identified that the Water Management Districts
24 had major responsibilities for the quality of both surface and ground water resources.

25
26 Water quality studies conducted by the USGS and the SFWMD in Lake Okeechobee
27 during the 1970's indicated that the primary sources of phosphorous to the lake were
28 inflows from the northern basins, while the primary source of nitrogen inflow to the lake
29 originated from the EAA. The Southeast and South Florida District Water Quality
30 Assessment, 1994 305(b), Technical Appendix Reports: "Phosphorous loading limits
31 established for the lake by the legislature in Ch. 373, FS and effective July 1992 have still
32 not been met. Results of recently completed research sponsored by the SFWMD indicate
33 that because of internal recycling of lake phosphorous and the vast reservoir of
34 phosphorous stored in the drainage basin in ground water and wetland and canal
35 sediments, the lake water phosphorous concentration may not be lowered to acceptable
36 levels for many decades or even a century."

37
38 **8-05. Fish and Wildlife**

39 Lake Okeechobee and the Everglades have long been noted for their excellent hunting
40 and fishing. Research conducted by the FWC provided information on the vast fish and
41 wildlife resources of the area. In addition to game birds the area serves as feeding and
42 nesting grounds for many other species of birds.

43
44 Lake Okeechobee marshes provide significant resource for feeding and nesting activities
45 of wading birds in south Florida. The extensive Lake Okeechobee littoral zone of
46 emergent marsh is located primarily along the west shore of the lake from Clewiston to

1 the Kissimmee River. These marshes form a band 0.8 to 14.5 km in width and occupy
2 lake bottom elevations between 10.0 and 15.5 ft., NGVD. The landward extent of the
3 marsh is limited by the Herbert Hoover dike which encircles the lake at about 15.5 ft.,
4 NGVD elevation contour. Hydrologic factors which can influence the utilization of the
5 lake by wading bird populations include water depths within the marshes, recent rates of
6 water level recession or rise, and conditions throughout the interior wetlands of south
7 Florida during critical times of the year. The occurrence of wading birds within the
8 marsh followed a distinct seasonal pattern, with the fewest birds occurring during the fall
9 and winter months, followed by gradual increases in early spring, with maximum
10 numbers occurring during May through July. Counts decline sharply during the late
11 summer months (August and September). Water levels and rates of recession and/or
12 reflooding of Lake Okeechobee marshes have a major effect on wading bird utilization.
13 Successful feeding conditions require receding lake stages below 15.0 ft., NGVD to
14 concentrate forage organisms. These stages provide sufficient marsh habitat with water
15 shallow enough to enable wading birds to feed. A major prerequisite for successful
16 wading bird nesting is that the ground beneath the colony during the nesting period be
17 flooded (March through July), or that the colony be formed on an island to provide
18 protection from predators. Of equal importance is the availability of favorable feeding
19 conditions in Lake Okeechobee or nearby marshes.

20
21 The vegetation that now exists as the littoral zone of Lake Okeechobee has developed as
22 a response to post drainage lake stages. Although complex, the relationship between the
23 plant community and hydroperiod can be generalized into two influences: (1) the
24 hydroperiod must meet the reproductive requirements of the community's indicator
25 species with sufficient frequency to establish and maintain that species; and (2) the
26 seasonal water level fluctuations must provide the conditions under which the indicator
27 species is vigorous enough to exhibit the morphological characteristics required to
28 characterize a distinct community type in the face of competition from other species.

29
30 Changes in the lake's water regulation schedule and littoral zone plant communities have
31 allegedly had a negative impact on waterfowl and wading bird populations. The current
32 regulation schedule frequently withholds up to 95,000 acres of potential feeding habitat
33 from wading bird use. Higher lake stages physically restrict foraging efficiency of these
34 birds. Aquatic herbicides have not been applied near (Everglades) snail kites nesting
35 areas and this practice should be continued in the future. Another endangered bird
36 species which utilizes the lake is the bald eagle.

37
38 The fishery of Lake Okeechobee represents a valuable recreational, commercial and
39 economic resource for the region. Forty-three species of fish inhabit the lake. Of these,
40 seven are typically considered saltwater species, but are able to survive in Lake
41 Okeechobee because of high mineral (calcium carbonate) content of the water. Principle
42 game fish sought by fishermen include black crappie, largemouth bass, bluegill, and
43 redear sunfish. The commercial fishery includes bluegill, redear sunfish, catfish and
44 bullheads, gizzard shad, striped mullet, and gar.

1 With abundant water and diverse aquatic habitats, Lake Okeechobee supports a wide
2 diversity and abundant populations of amphibians and reptiles. Approximately 22
3 amphibians and 40 reptile species temporarily or permanently inhabit the lake or the
4 surrounding levee. Amphibians and reptiles commonly utilizing the lake include
5 alligators, frogs, tree frogs, sirens, softshell turtles, hardshell turtles, cottonmouth snakes,
6 and water snakes. The majority of these species utilize the lake's extensive littoral zone.

7
8 Lake Okeechobee supports a variety of resident and migratory bird species. In south
9 Florida, 379 bird species have been sighted and many of these birds utilize Lake
10 Okeechobee at various times. Most notable resident birds include wading birds, double-
11 breasted cormorants, anhinga, gallinules and coots, white ibis, limpkin, and the
12 Everglades snail kite. Dominant waterfowl species include ring-necked duck, American
13 pigeon, fulvous whistling duck, blue-winged teal, and mottled Florida duck. The
14 Everglades snail kite, bald eagle, and woodstork are endangered species that inhabit the
15 Lake Okeechobee area.

16
17 Approximately 24 species of mammals temporarily or permanently utilize Lake
18 Okeechobee and the surrounding levees. Most notable are raccoon, round-tailed muskrat,
19 armadillo, rabbits, mice, and the cotton rat. The mammals inhabiting the lake serve as
20 primary or secondary consumers and some serve as prey items for predatory birds and
21 reptiles.

22 23 **8-06. Water Supply**

24 During years of normal rainfall, the 15.65 to 16.75 ft., NGVD regulation schedule allows
25 for an ample supply of water to be stored in Lake Okeechobee during wet periods for use
26 during the dry season. The fact that a similar regulation schedule was in effect during the
27 1980-1982 drought helped avoid large economic losses to agriculture during that period.
28 However, south Florida's rapid growth produces ever increasing water demands on the
29 system each year.

30
31 During dry periods, increased water use and large dry season water losses to ET require
32 an operational water allocation plan for Lake Okeechobee, especially when regional
33 water supplies become low and may not meet anticipated service area demands. The
34 SFWMD has developed a water supply management plan that requires various actions to
35 be taken according to the severity of the conditions exhibited in the lake regulation
36 schedule. The basis of this plan is an allocation scheme which parcels out lake water
37 based on estimated water use for the remainder of the dry season. A target water level in
38 Lake Okeechobee is established for the beginning of the wet season (June 1) and
39 allotments are computed such that lake water levels will not fall below the critical target
40 stage, assuming average climatic conditions. Operational flexibility is built into the plan
41 in order to make available the special actions that proved successful during the 1981-82
42 drought.

43
44 A primary use of Lake Okeechobee is to provide water supply for adjacent urban and
45 agricultural lands and a backup water supply for the lower east and west coast (Lee
46 County) Florida counties. Currently, C-43 provides an important source of potable water

1 for Lee County and the city of Ft. Myers and is also used as a source of water for
2 irrigation by agriculture.

3
4 **8-07. Navigation**

5 A navigable waterway with a depth of eight feet exists from the Intracoastal Waterway at
6 St. Lucie Inlet on the Atlantic Coast across the State by way of St. Lucie Canal, Lake
7 Okeechobee, and Caloosahatchee River to the Gulf of Mexico. The St. Lucie Canal (C-
8 44) forms the eastern navigational channel for the OWW. The Caloosahatchee River (C-
9 43) is the western end of the OWW. Also included are control works in St. Lucie Canal
10 and Caloosahatchee River for regulating levels of Lake Okeechobee. To maintain an
11 eight foot project depth the lake stage should be maintained at 12.5 ft., NGVD. The
12 navigation channel from the city of Moore Haven through Lake Okeechobee to the St.
13 Lucie Lock has an authorized project depth of eight feet. This project depth is based on a
14 Lake Okeechobee stage of 12.56 ft., NGVD. When the lake stage is below 12.56 ft.,
15 NGVD, the authorized project depth is not maintained.

16
17 **8-08. Frequencies**

18
19 a. **Peak Inflow Probability**

20 With the interim lake range (15.5 ft. to 17.5 ft. NGVD) in effect flood routings
21 performed in Part IV, Supplement 2, Section 7 resulted in a 30-day peak average lake
22 stage of 24.5 ft. and 21.6 ft. NGVD for the SPF and the 100-year flood, respectively.
23 Routings were performed with the following assumptions:

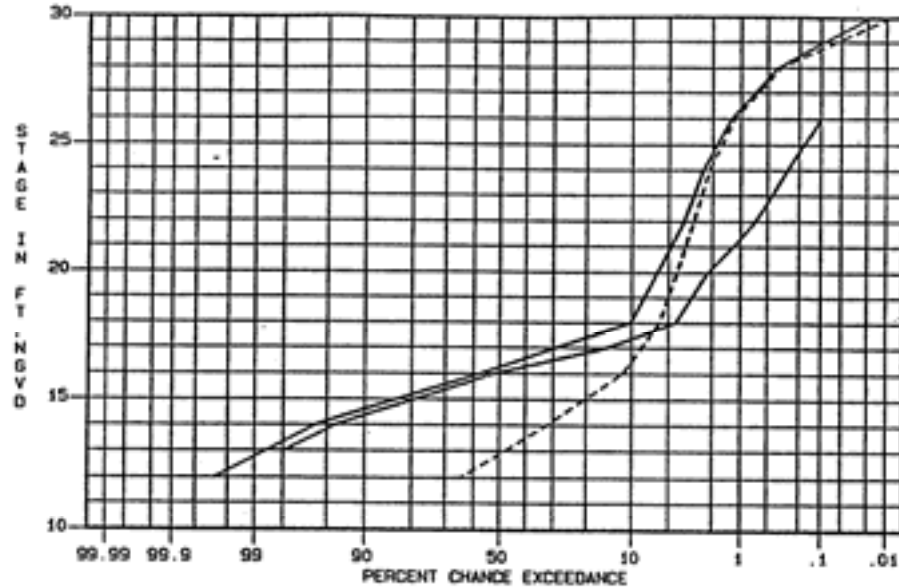
- 24
- 25 1. Agricultural canals have the first priority when regulatory releases are being
26 made.
 - 27 2. Agricultural canals provide for the removal of excess runoff from the
28 agricultural area at the rate of three-quarter-inch a day. Capacity of the
29 agricultural canals for lake regulation is about 5,600 cfs after local runoff has
30 been removed.
 - 31 3. Capacity of the Caloosahatchee River for lake regulation is reduced or
32 eliminated during periods of local inflow. Releases are limited to a maximum
33 of 9,300 cfs.
 - 34 4. The St. Lucie Canal existing capacity of 14,800 cfs.
 - 35 5. No discharge through Port Mayaca Spillway for five-day period of peak SPF
36 local inflow to St. Lucie Canal.
- 37

38 See Appendix F for current flood routings performed for Run 25. The stage-frequency
39 relationship for Lake Okeechobee presented in this Appendix considers the stage duration
40 data obtained from Run 25, the rainfall data available for the period 1931-1993, and
41 modified project conditions for the Kissimmee River.

42
43 A typical Lake Okeechobee stage-frequency relationship is depicted on the following
44 page. This figure represents the exceedance frequencies associated with various water
45 levels, consisting of both flood stage and storm surge components, at S-351. For
46 example, the figure suggests that in any year, there is a one percent chance that the water

1 surface elevation at S-351, considering both stage and surge, will be greater than or equal
 2 to 26.4 ft., NGVD. Similar relationships for other Lake Okeechobee shore sites are
 3 available on request.

4



— FLOOD ROUTINGS BASED ON RUN25 SCHEDULE S-351 Stage Frequency Relationships.
 - - - STORM SURGE AT S-351
 — FLOOD AND STORM SURGE AT S-351

5

6

7 **b. Hurricane Wind Tides and Wave Action**

8 Project works around Lake Okeechobee are based on wind-tide determinations for
 9 hydraulic combination A, presented in Part IV, Supplement 2, Section 7. In the
 10 vicinity of Port Mayaca the critical windtide elevation with the interim and ultimate
 11 lake range in effect is 28.0 ft., and 31.0 ft. NGVD, respectively. Adding the wave
 12 run-up to the associated windtide, the required protection grade for each lake range is
 13 37.0 and 40.0 ft. NGVD, respectively.

14

15 **c. Pool Elevation Duration and Frequency**

16 A 1950 memorandum from the Office of the Chief of Engineers reported on rainfall-
 17 frequency studies for the C&SF Project which included point rainfall frequencies for
 18 2, 5, 10, 25, 50, and 100 years and for durations of 1, 2, 4, 6, and 12 months. Part VI,
 19 Section 6, DM, Rainfall Frequency Estimates was completed to supplement the data
 20 provided by the 1950 study. It described a general rainfall-frequency study which
 21 was used to obtain estimates of the probability of future occurrences of rainfall of
 22 various amounts and durations for periods up to 50 years. Most of the frequency
 23 curves were based on short records, therefore, the reliability of the data decreases as
 24 the rainfall frequency is extrapolated beyond 50 years. A stage duration analysis of
 25 Lake Okeechobee was performed recently for the time periods before and after the
 26 implementation of RUN 25. The results are shown on Figures 8-1 through 8-16,
 27 following the text.

28

1 **IX WATER MANAGEMENT**

2
3 **9-01. Responsibilities and Organization**

4
5 a. Corps

6 33 CFR 208.10 (Appendix D) requires that all structures and facilities constructed by
7 the United States for local flood protection be continuously maintained and operated
8 to obtain the maximum benefit of the project by an appropriate local entity. Some of
9 the project works located within the Lake Okeechobee project area are owned by the
10 Corps. The SFWMD owns many of the pump stations surrounding the Lake,
11 including S-2, S-3, S-4, S-127, S-129, S-131, S-133, and S-135. They also own S-
12 191 and several of the small boat locks, including Henry Creek Lock. Most of the
13 structures are operated and maintained by the SFWMD. For those structures, the
14 Corps serves in an advisory capacity regarding inspection, operation, regulation,
15 maintenance, improvements or alterations. The role of the Corps is to provide and
16 insure that the SFWMD follows regulations and that the project is operated to meet
17 the prescribed project purposes.

18
19 b. Other Federal Agencies

20 No other Federal agency is directly involved in the management of the Lake
21 Okeechobee project area. However, several Federal agencies are indirectly involved
22 with the project or adjacent areas. These agencies include the NPS, the Department
23 of Housing and Urban Development (HUD), USFWS, EPA, and the USGS.

24
25 c. South Florida Water Management District

26 The project works located within the Lake Okeechobee project area maintained and
27 operated by SFWMD are in accordance with 33 CFR 208.10 and approved U.S.
28 Corps System Operation Manuals.

29
30 d. State and County Agencies

31 State and local agencies indirectly involved in the project include the FDEP, FWC,
32 Florida Department of Agriculture and Consumer Services, as well as numerous local
33 governments.

34
35 **9-02. Interagency Coordination**

36
37 a. South Florida Water Management District

38 As an operator within the project, SFWMD has responsibility for coordinating with
39 Federal, State, and local governments. SFWMD also makes press releases
40 concerning various issues within the district including water quality, water usage, and
41 water restrictions.

42
43 b. National Weather Service

44 The NWS provides long range forecasts for the basin for weather and precipitation.
45 The meteorological data collected is published in bulletins such as "Monthly Seasonal
46 Weather Outlook."

1 c. U.S. Geological Survey

2 Data collected by the USGS (U.S. Department of the Interior) is published annually
3 in the "Water Resources Data-Florida" and is also available via the USGS mini-
4 computer ADAPS system. Gages with GOES DCP's can be accessed via a DOMSAT
5 receive station.
6

7 d. National Park Service

8 NPS (U.S. Department of the Interior) administers ENP.
9

10 e. Other Federal, State and Local Agencies

11 Contact is maintained with many agencies to insure that the project is meeting the
12 intended objectives. These agencies include USFWS (U.S. Department of the
13 Interior), USGS, EPA, FDEP, and the FWC.
14

15 **9-03. Interagency Agreements**

16 Interagency agreements are included in Appendix C of this manual.
17

18 **9-04. Reports**

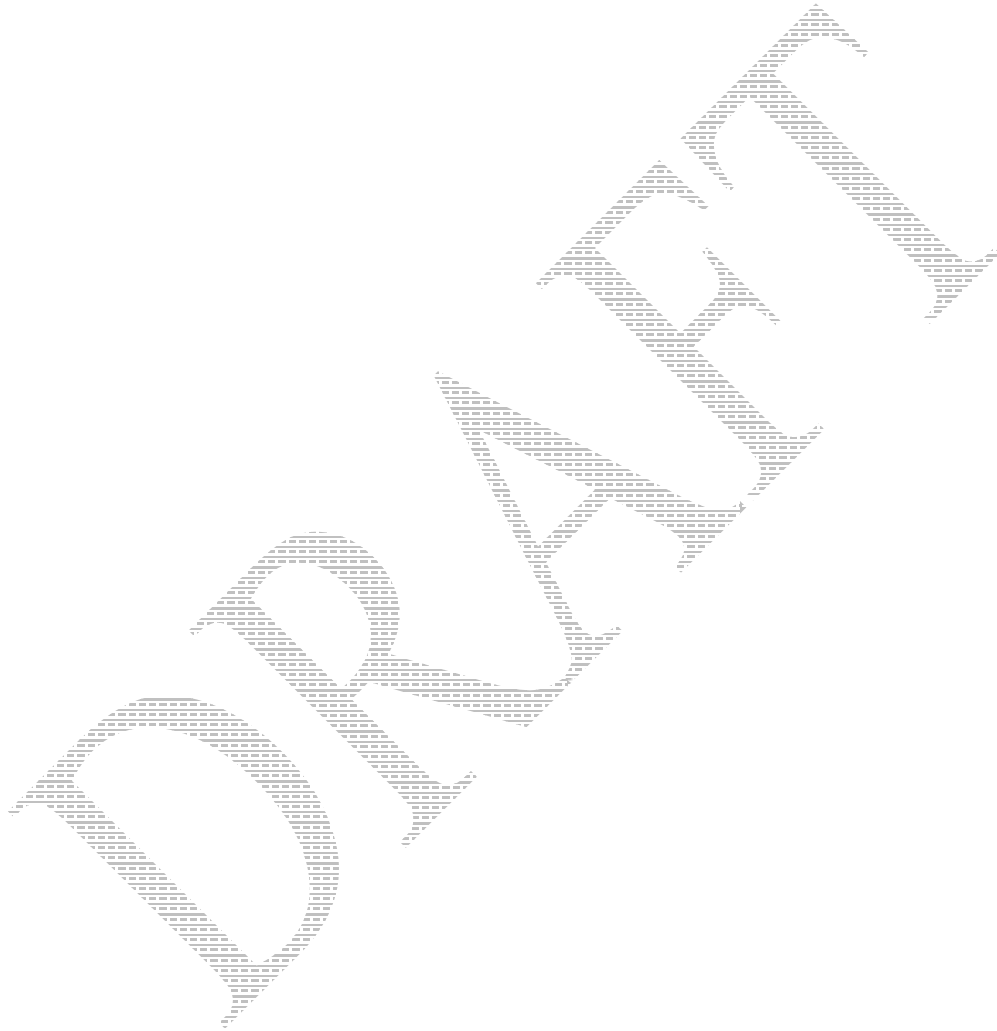
19 Several different reports are produced to monitor the meteorologic and hydrologic
20 conditions in the Lake Okeechobee area. These reports are produced by the Corps,
21 SFWMD, and the USGS. The reports are shown in Table 9-1. Reports produced by the
22 Corps are in accordance with ER 1110-2-240.
23
24

25 **Table 9-1**
26 **Hydrometeorological Reports**

27 <u>Title</u>	28 <u>Agency</u>	29 <u>Contents</u>
30 Morning Report	COE	Daily Water Stages
31 Drought Update (if req'd)	COE	Weekly Drought
32 Information		
33 Weather Forecast	NWS	Daily Weather Forecast
34 Drought Report	NWS	Palmer Drought Index
35 Monthly & Seasonal Outlook	NOAA	Long Range Weather
36 Forecast		
37 Water Resources Data-FL	USGS	Hydrologic Data
38 Meteorological Summary	SFWMD	Hydrologic & Meteorologic
39 Data		
40 Data/Computation Sheets	SFWMD	Hydrologic Data
41		
42		

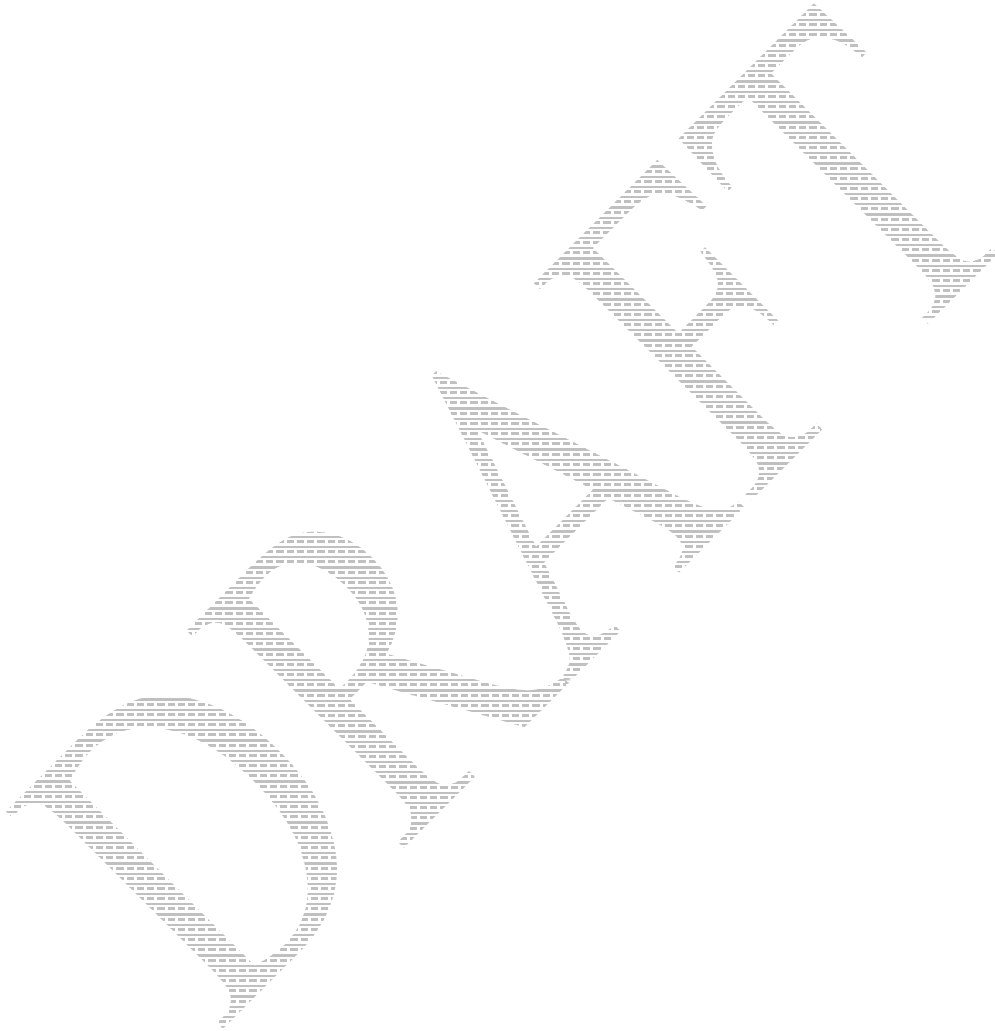
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Tables



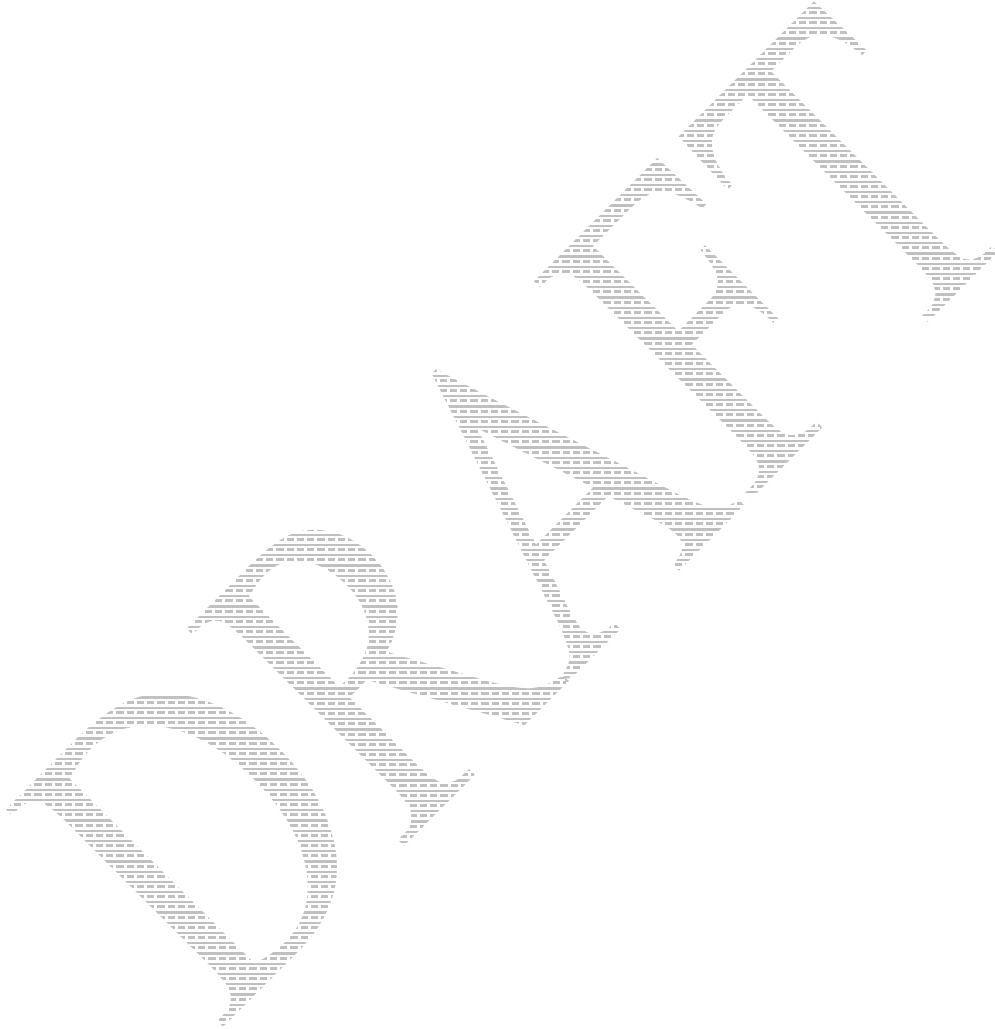
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Figures



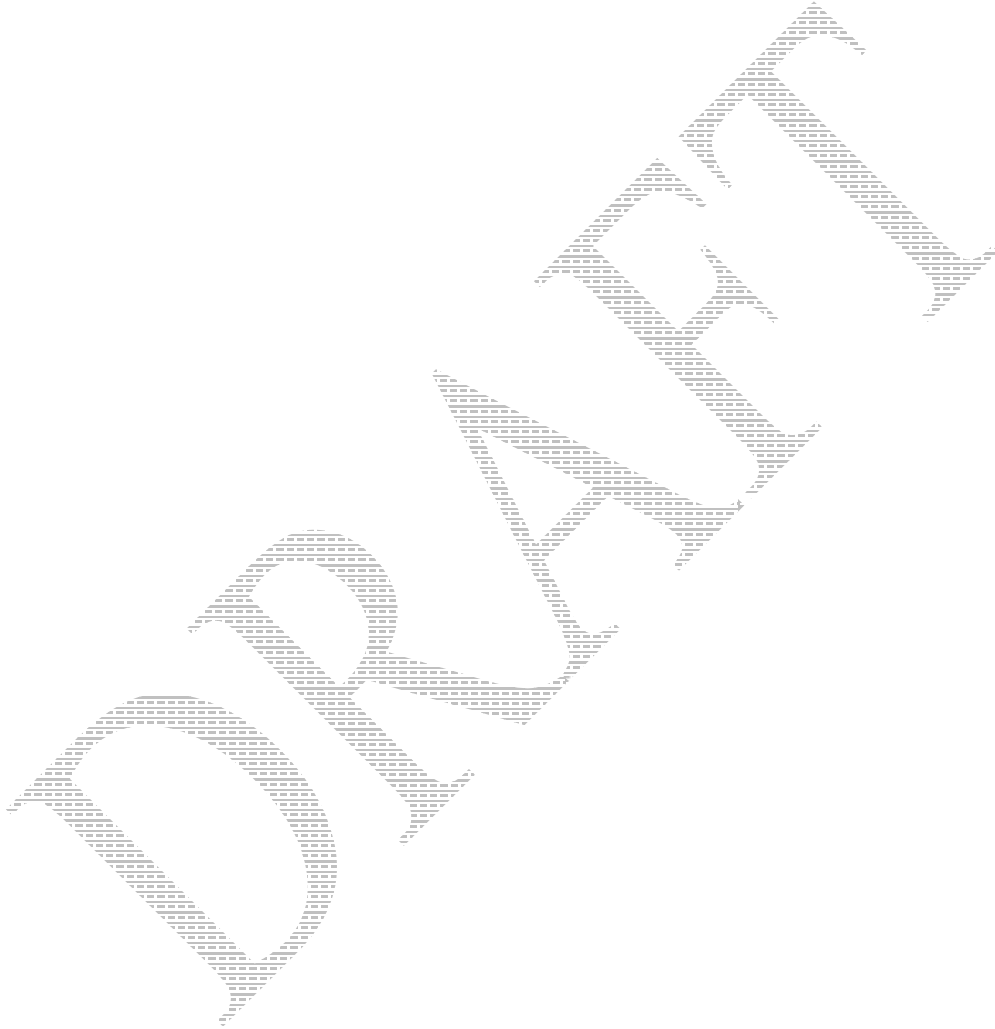
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PLATES



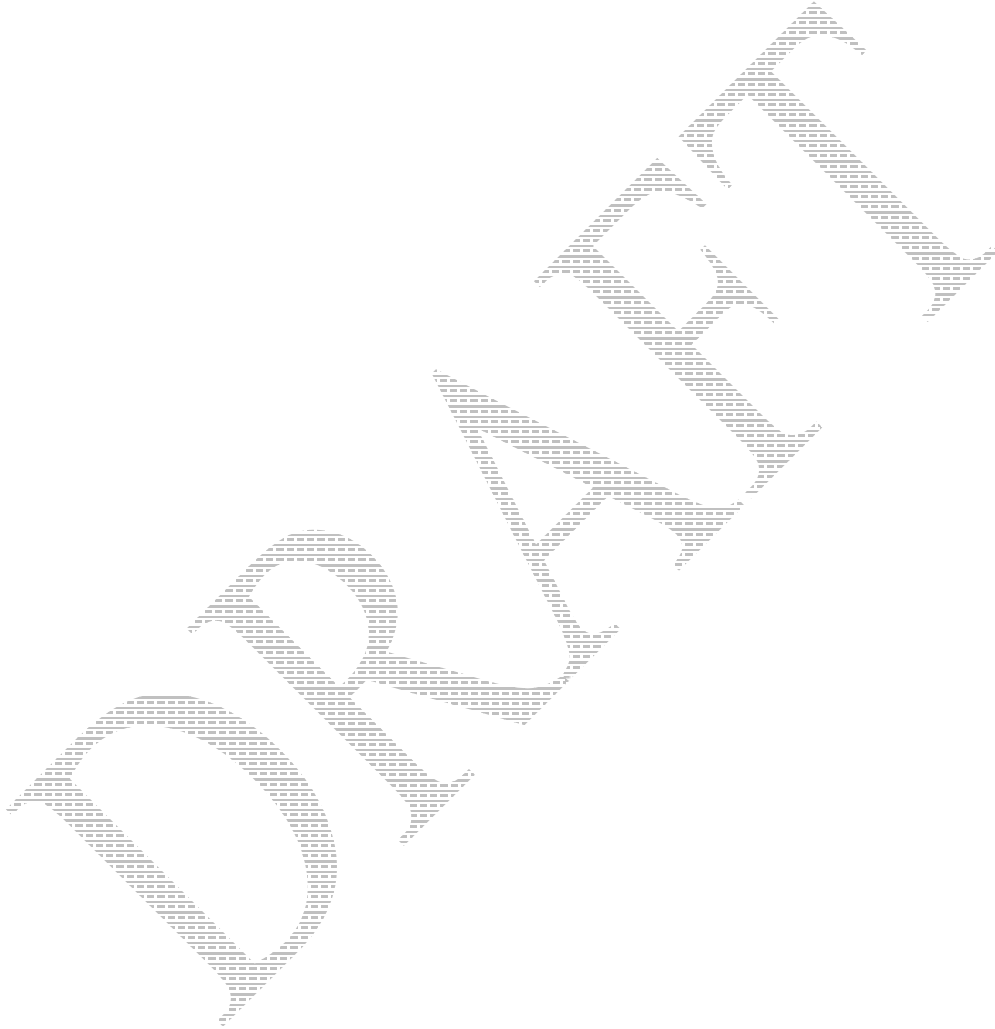
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APPENDIX A
STRUCTURE DESCRIPTIONS AND RATING CURVES



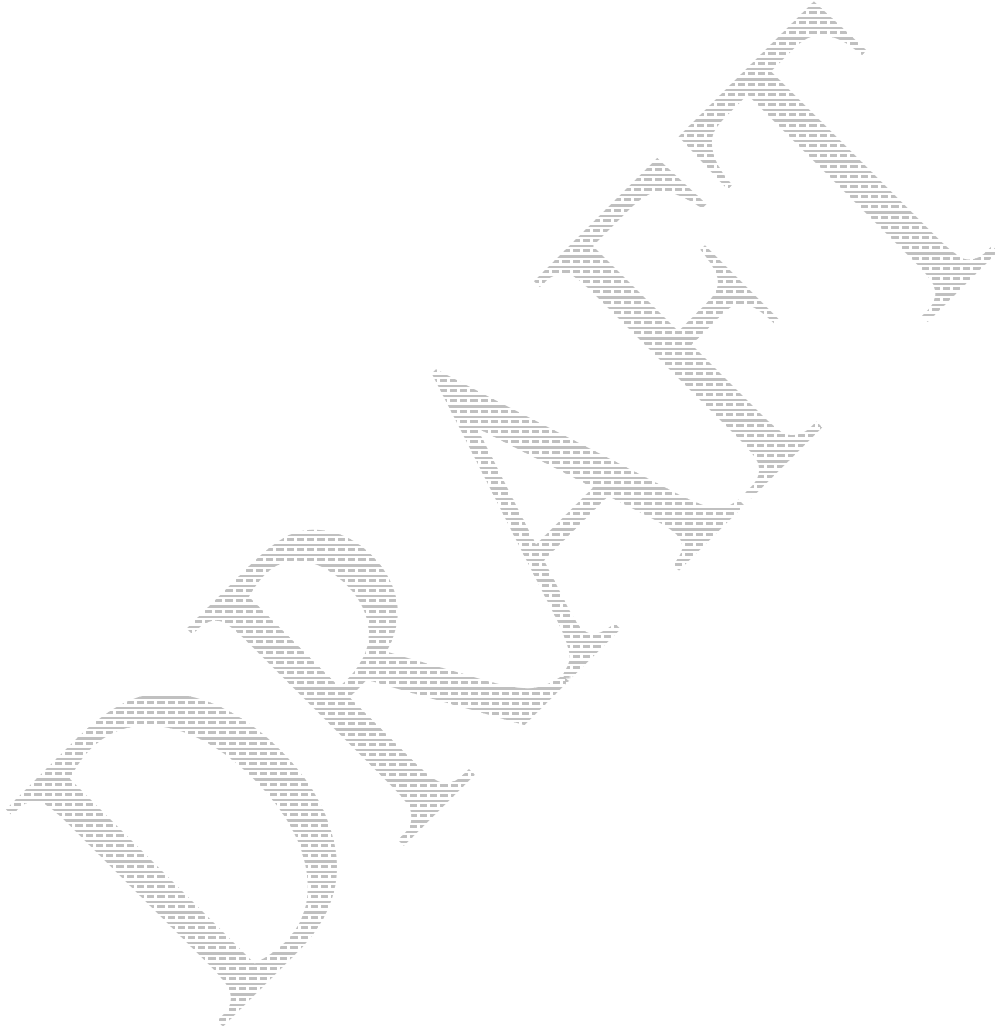
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APPENDIX B
PROJECT OPERATING MANUALS



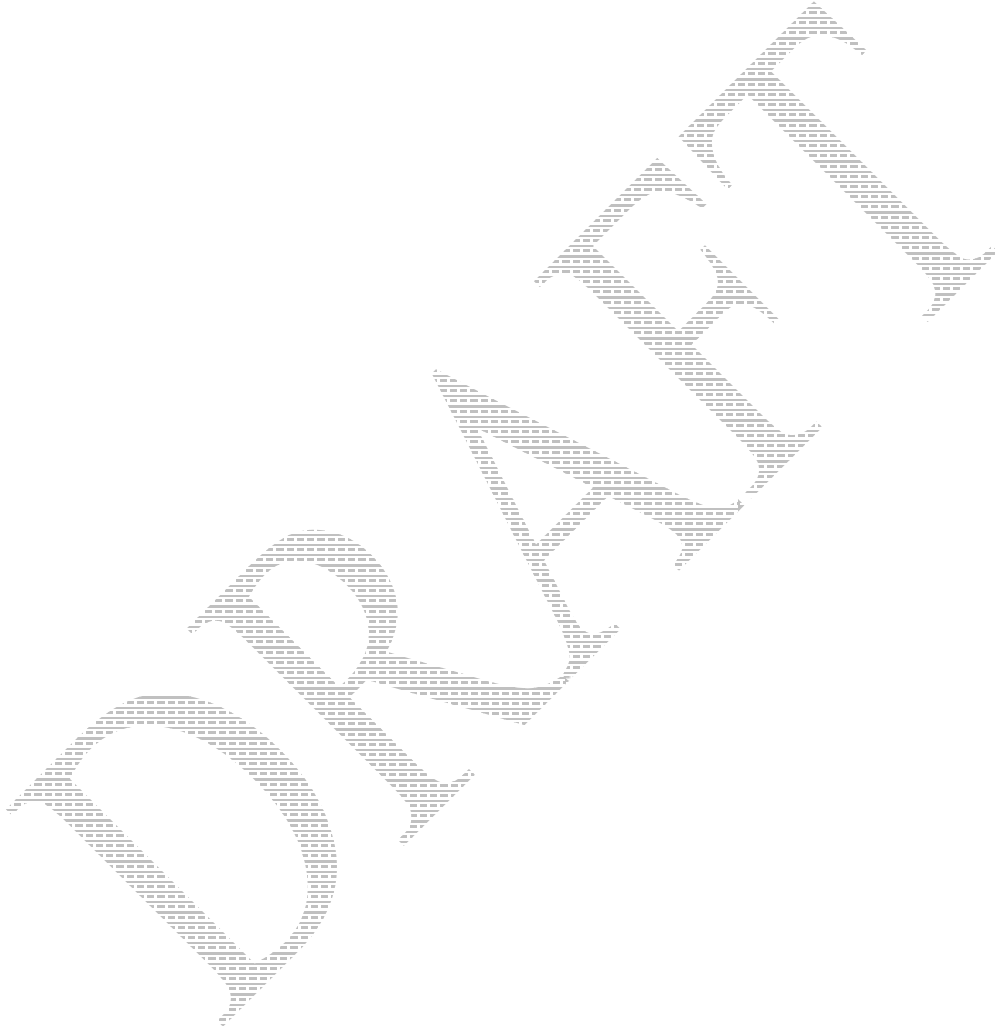
1
2
3
4
5

APPENDIX C
DROUGHT CONTINGENCY PLAN



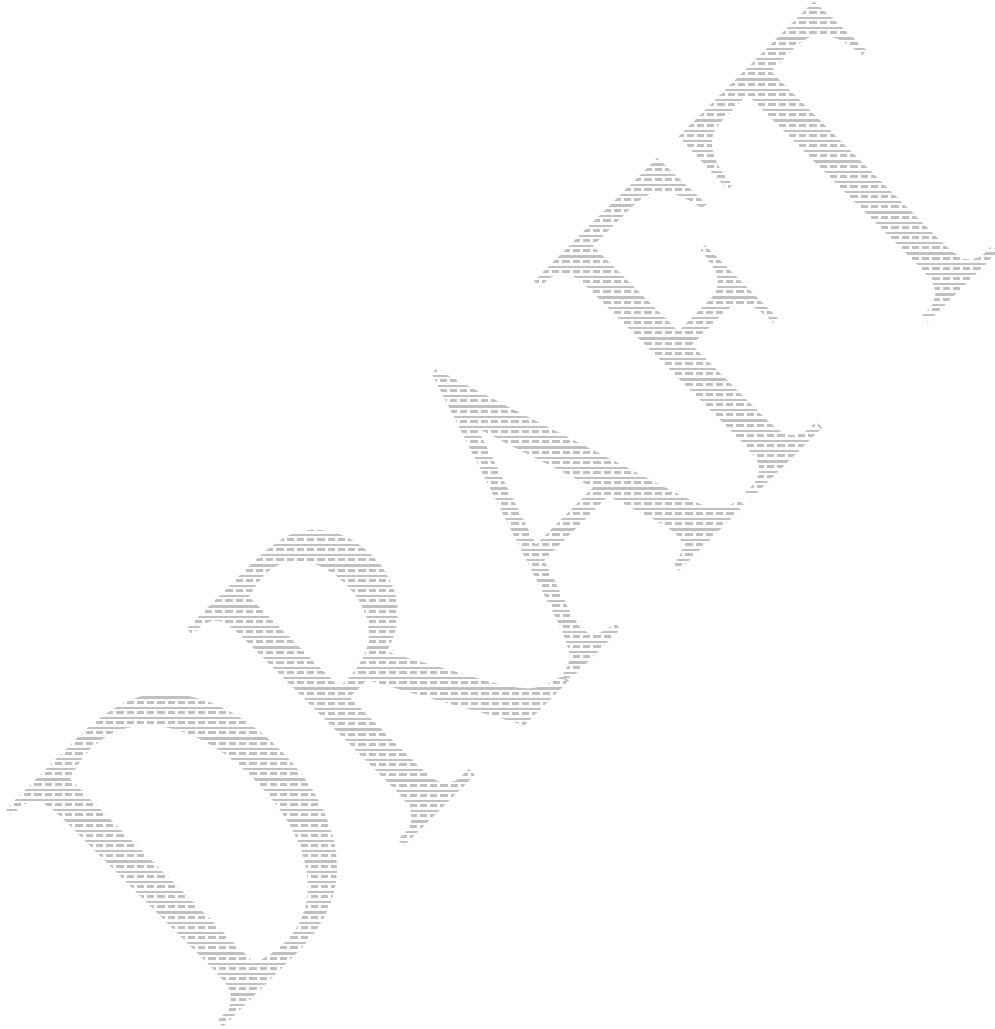
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APPENDIX D
INTERAGENCY COORDINATION



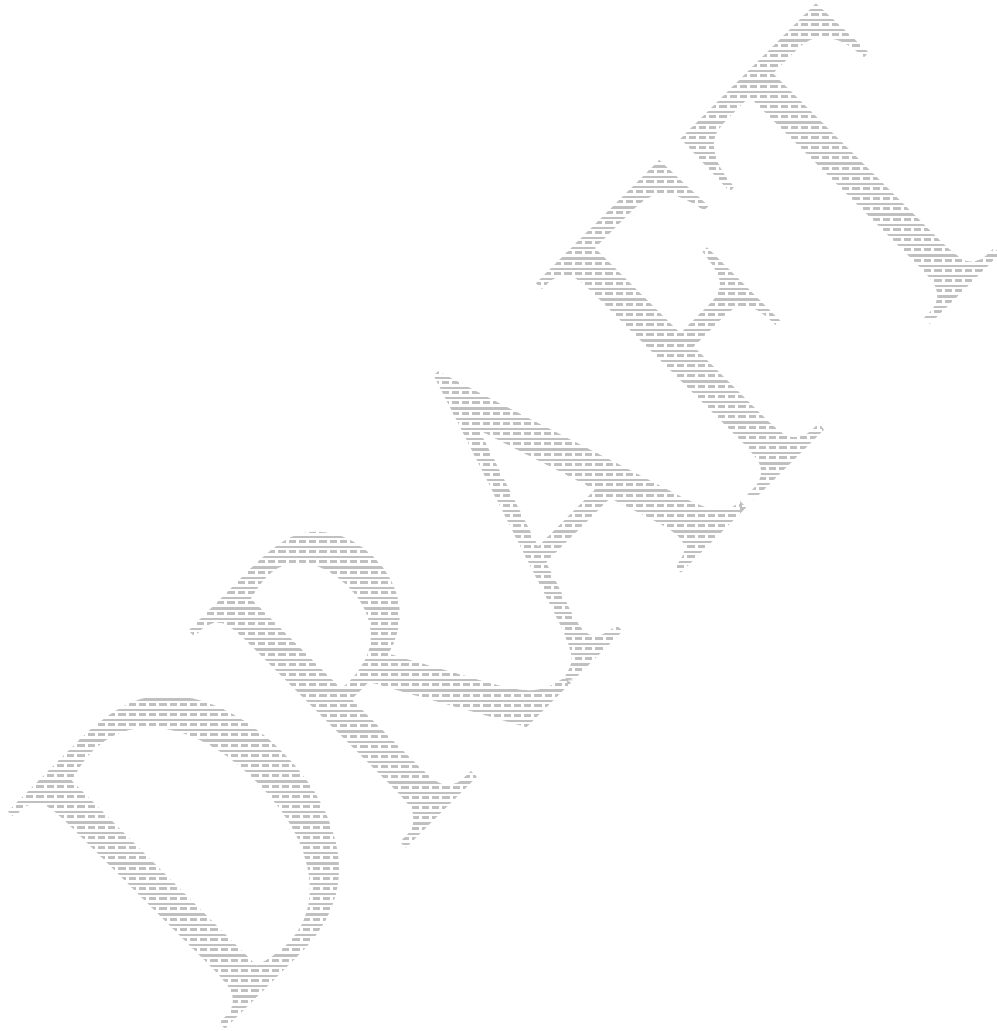
1
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3
4

APPENDIX E
FLOOD CONTROL REGULATIONS



1
2
3
4

APPENDIX F
STANDING INSTRUCTIONS TO PROJECT OPERATOR



1
2
3

APPENDIX G
MANATEE PROTECTION PLAN

